

AUDITED FINANCIAL STATEMENTS

Virgin Islands Public Finance Authority  
(a blended component unit of the Government of the  
United States Virgin Islands)  
Year Ended September 30, 2017  
With Report of Independent Auditors



Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Audited Financial Statements

Year Ended September 30, 2017

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## Report of Independent Auditors

The Board of Directors  
The Virgin Islands Public Finance Authority

### **Report on the Financial Statements**

We were engaged to audit the accompanying financial statements of The Virgin Islands Public Finance Authority (the Authority or PFA), a blended component unit of the Government of the United States (U.S.) Virgin Islands (the Government), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in conformity with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to report on these financial statements based on conducting our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Because of the matters described in the Basis for Disclaimer of Opinion paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion.

#### ***Basis for Disclaimer of Opinion***

We have considered the basis for concluding on the collectability of the long-term portion of the Restricted Loans Receivable from the Government of the U.S. Virgin Islands and believe reliable estimates cannot be made due in part to other auditors' disclaimer of opinions related to the Government of the Virgin Islands as well as significant uncertainty surrounding the sufficiency of the Government's future cash flows, among other matters. The total amounts that will ultimately be collected by the Authority in relation to the Restricted Loans Receivable from the Government are subject to significant uncertainty. Actual amounts ultimately collected by the Authority could be significantly lower than those recorded.

As a result of these matters, we were unable to determine whether any adjustments might have been found necessary in respect of these Restricted Loans Receivable from the Government, and the related elements comprising the statement of net position, statement of revenues, expenses and changes in net position and statement of cash flows.

### ***Disclaimer of Opinion***

Because of the significance of the matters described in the Basis for Disclaimer of Opinion paragraphs, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion. Accordingly, we do not express an opinion on these financial statements.

### **Emphasis of a Matter**

As more fully discussed in Note 16, the Government of the U.S. Virgin Islands currently faces significant fiscal, economic and liquidity challenges, mainly as a result of the increasing governmental deficit position and high levels of debt and pension obligations. The Authority's activities are blended within the Government's audited financial statements and are reported as major funds, with the exception of the PFA operating account, which is reported as a nonmajor fund. The Authority's ability to repay its obligations and finance its operations is highly dependent on payments from the Government. There are no assurances that the Government's plans will be sufficient to avoid defaulting on its debts to the Authority and others.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States require that management's discussion and analysis on pages 4 through 14 and the Schedule of Authority's Share of the Net Pension Liability and Schedule of the Authority's Contributions on pages 95 through 97, respectively be presented to supplement the basic financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 10, 2019 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Ernst & Young LLP*

September 10, 2019

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Management's Discussion and Analysis

September 30, 2017 and 2016

The Management and Board of Directors of the Virgin Islands Public Finance Authority (the "Authority") are pleased to present the following discussion and analysis of the Authority's financial performance for the fiscal years ended September 30, 2017 and 2016.

Please read this information in conjunction with the Authority's financial statements, which begin on page 15.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The Virgin Islands Public Finance Authority (the "Authority"), a blended component of the Government of the United States Virgin Islands, was created by the Virgin Islands Act No. 5365 (the "Act"), "The Government Capital Improvement Act of 1988", for the purposes of aiding the Government of the United States Virgin Islands (the "Government") in the performance of its fiscal duties and in effectively carrying out its governmental responsibility of raising capital for essential public projects. The Authority engages in business-type activities, grant management, and investment and debt service fund administration on behalf of the Government.

Under the Authority's investment and debt service fund administration, the Authority issues debt instruments (mainly bonds and notes) and loans the proceeds to the Government of the Virgin Islands under the same terms of the debt source. The proceeds from debt issuances are also managed by the Authority on behalf of the Government of the U.S. Virgin Islands. These management activities consist of investing the proceeds in permitted investments, managing the debt service reserves, making payments for capital projects for the benefit of the residents of the Virgin Islands and receiving pledged revenues for the timely payment of principal and interest. Since the Authority holds the bond proceeds, disbursements on behalf of the Government of the Virgin Islands are recorded as reductions in the amounts due to the Government of the Virgin Islands in the statement of net position and are presented in the statement of cash flows as payments on behalf of the Government of the Virgin Islands.

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows, and Notes to the Financial Statements presented on pages 15 through 94 provide information about the activities of the Authority as a whole.

The Statement of Net Position presents information on all of the Authority's assets and liabilities, with the difference between the two reported as net position. The Statement of Revenues, Expenses and Changes in Net Position provide information showing how the Authority's net

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

position changed during the fiscal year. The Notes to the Financial Statements provide additional information regarding the financial statements.

**FINANCIAL HIGHLIGHTS**

Following is condensed financial information of the Authority as of and for the years ended September 30, 2017 and 2016:

<i>(In thousands)</i>	<b>2017</b>	<b>2016</b>
<b>Condensed information from Statement of Net Position</b>		
Assets:		
Current assets	\$ 582,606	\$ 559,003
Non-current assets excluding capital assets	1,999,698	2,079,453
Capital assets (net of depreciation)	131,457	126,697
Total assets	<u>2,713,761</u>	<u>2,765,153</u>
Deferred outflows of resources	8,962	9,331
Total assets and deferred outflows	<u>\$ 2,722,723</u>	<u>\$ 2,774,484</u>
Liabilities:		
Current liabilities	\$ 157,559	\$ 143,511
Long-term portion of bonds outstanding	1,908,258	1,990,733
Other liabilities	594,006	560,817
Total liabilities	<u>2,659,823</u>	<u>2,695,061</u>
Deferred inflows of resources	171	221
Total liabilities and deferred inflows	<u>\$ 2,659,994</u>	<u>\$ 2,695,282</u>
Net position:		
Net investment in capital assets	\$ 41,701	\$ 53,667
Restricted	27,166	26,560
Unrestricted	(6,138)	(1,025)
Total net position	<u>\$ 62,729</u>	<u>\$ 79,202</u>
<b>Condensed information from Statement of Revenue, Expenses and Changes in Net Position</b>		
Operating revenues	\$ 14,474	\$ 14,994
Operating expenses	(32,401)	(27,407)
Operating loss	(17,927)	(12,413)
Non-operating income and other changes in net position	1,340	1,825
Change in net position	<u>\$ (16,587)</u>	<u>\$ (10,588)</u>

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

Non-current assets consist mainly of \$1.9 billion in loans receivable from the Government for fiscal years 2017 and 2016.

The long-term portion of bonds outstanding decreased by \$82.5 million mainly due to principal payments of \$73.5 million. There were no bond issuances during the fiscal year ended September 30, 2017.

The net position of the Authority decreased by \$16.6 million during fiscal year 2017 primarily due to \$5.8 million in loss on impairment of capital assets recognized as a result of the passing of Hurricanes Irma and Maria, and viNGN has been in an operating loss position as they have been in full operations for only three years.

In 2017, operating revenues experienced a decrease of \$520 thousand, mainly due to decreases in management fees received in connection with bonds and notes issued during the current fiscal year.

**Business Type Activities**

The Authority owns two commercial complexes, The West Indian Company ("WICO") and the King's Alley Management, Inc. ("King's Alley"). WICO is a port facility including a cruise ship pier, shopping mall and rental complex on the island of St. Thomas. King's Alley is a shopping mall and hotel, on the island of St. Croix.

On August 9, 2016, the Authority received all the shares of Lonesome Dove Petroleum, Co. ("Lonesome Dove"), a Texas corporation in court receivership due to tax obligations owed to the Government of the Virgin Islands. Lonesome Dove owns royalty interests on federal oil and gas leases and mineral interest in eleven states.



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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

Following is condensed financial information for WICO, King's Alley and Lonesome Dove for the years ended 2017 and 2016:

<i>(In thousands)</i>	WICO		King's Alley		Lonesome Dove	
	2017	2016	2017	2016	2017	2016
Operating revenues	\$ 8,818	\$ 9,144	\$ 611	\$ 615	\$ 503	\$ –
Operating expenses	(11,267)	(9,924)	(1,119)	(1,019)	(189)	–
Operating income (loss)	(2,449)	(780)	(508)	(404)	314	–
Nonoperating revenues	157	142	–	–	–	–
Nonoperating expenses	(2,967)	(2,727)	–	–	(390)	–
Nonoperating income (loss)	(2,810)	(2,585)	–	–	(390)	–
Change in net position	\$ (5,259)	\$ (3,365)	\$ (508)	\$ (404)	\$ (76)	\$ –

WICO's operating revenues consist of agency fees charged to cruise lines and rental income. Operating expenses consist of expenses to operate the port facility. During fiscal year 2017, operating losses decreased by \$253 thousand due to a reduction in operating expense.

In March 2016, WICO secured a non-revolving line of credit of \$11.6 million with Banco Popular to finance dock improvement projects. The terms of the line of credit required interest only payments for the first year, to be consolidated with other Banco Popular loans at the end of that period. WICO extended the term and in July 2017 consolidated its loans with Banco Popular in the amount of \$42.7 million at a fixed interest rate of 5.25% with a 25-year amortization period and a five-year term.

During the years ended September 30, 2017 and 2016, WICO did not comply with certain debt service coverage and debt service reserve requirements requiring WICO to meet service coverage targets and maintain enough cash for one year's debt service requirements. This is not considered an event of default under the loan agreement. WICO was given an exemption from this requirement for the year ended September 30, 2017 and was authorized by Banco Popular to use funds in the debt service reserve to pay the closing costs of the consolidated loan. The required debt service fund amount of \$3 million must be reinstated within one year of closing. The exemption was extended up to September 15, 2019.

King's Alley reported operating revenues of \$611 thousand in fiscal year 2017, operating expenses of \$613 thousand and depreciation expense of \$506 thousand for a net operating loss of \$508 thousand.

Lonesome Dove's operating income of \$314 thousand in fiscal year 2017, is mainly due to income from oil and gas leases, offset by leases expenses.

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

**Grant Administration**

The Office of Economic Opportunity (“OEO”) is a business unit of the Authority that was formed on June 12, 2009 to provide oversight of federal funds awarded to the Territory under the American Recovery and Reinvestment Act of 2009, also known as “ARRA”, “the Stimulus Program”, and “the Recovery Program”.

Following is condensed financial information for OEO for the years ended 2017 and 2016:

<u>(In thousands)</u>	<b>Office of Economic Opportunity</b>	
	<b>2017</b>	<b>2016</b>
Operating revenues	\$ –	\$ –
Operating expenses	(19)	(21)
Operating loss	(19)	(21)
Nonoperating revenue		1
Change in net position	\$ (19)	\$ (20)

OEO did not receive any awards during fiscal years 2016 or 2017 and is winding down its activities. Operating expenses of \$19 thousand in fiscal year 2017, consisted of expenditures not covered by grant guidelines.

**Broadband Initiative – viNGN**

viNGN, INC d/b/a Virgin Islands Next Generation Network (“viNGN”) was incorporated on October 22, 2010, and is owned by the Government of the US Virgin Islands through the Virgin Islands Public Finance Authority.

The main purpose of viNGN is to design, develop, engineer, construct and manage a middle mile wholesale fiber optic network in order to provide reliable high speed internet connections at affordable prices and equal terms to all retail internet service providers and public infrastructure stewards; to establish telework support centers; to establish public computer centers; to provide the internet infrastructure for expanded communication for public safety and health facilities; to provide the internet infrastructure to foster retention of jobs and businesses; to provide training to the public; to coordinate the deployment of fiber strands; and, to reinvest a part of the proceeds from such activities to sustain and support the continuation of the foregoing activities and other authorized purposes of viNGN.

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

Following is condensed financial information for viNGN for the years ended 2017 and 2016:

<i>(In thousands)</i>	viNGN	
	2017	2016
Operating revenues	\$ 4,101	\$ 3,527
Operating expenses	(12,331)	(8,899)
Operating loss	(8,230)	(5,372)
Nonoperating revenues	10	10
Change in net position	\$ (8,220)	\$ (5,362)

During fiscal year 2017, viNGN continued its operations and entered into several agreements with various internet service providers (ISPs) increasing its revenue. Operating revenue for fiscal year 2017 and 2016 was \$4.1 and \$3.5 million, respectively.

In fiscal year 2017, viNGN identified \$5.7 million in damages to personal property and equipment due to destruction caused by two Category 5 hurricanes in September 2017. The Company received an insurance claim advance of \$2 million in December 2017, \$500 thousand in April 2018 and \$1.3 million July 2019, and continues its assessment of damage to capital assets pending a settlement with its insurance company.

### **Investment Administration**

The Authority manages the assets of all outstanding bond and note series. Assets of defeased bond series are managed by trustees of the defeased bond series.

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

Investments under management for fiscal years 2017 and 2016, were as follows:

<i>(In thousands)</i>	<b>Restricted Cash and Investments</b>	
	<b>2017</b>	<b>2016</b>
Investments under management	\$ 468,350	\$ 470,378
Other restricted cash, cash equivalents and investments	129,077	130,533
	\$ 597,427	\$ 600,911

**DEBT ADMINISTRATION**

At year-end, the Authority had approximately \$2 billion in bonds outstanding, net of premiums and discounts, as follows (in thousands):

	<b>Bonds Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Bonds Outstanding 9/30/2017</b>
Matching Funds Revenue Bonds	\$ 1,201,155	\$ –	\$ (45,670)	\$ 1,155,485
Gross Receipts Revenue Bonds	722,310	–	(24,525)	697,785
Federal-Aid Highway Bonds	85,415	–	(3,335)	82,080
Total	\$ 2,008,880	\$ –	\$ (73,530)	\$ 1,935,350

At September 30, 2017, defeased bonds outstanding from prior years amounted to \$4.2 million (1989 Series).

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

Loans and notes payable outstanding were as follows (in thousands):

	<b>Loan Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Loan Outstanding 9/30/2017</b>
2016 A Notes	\$ —	\$ 9,486	\$ (763)	\$ 8,723
2014 E Notes	—	20,000	—	20,000
2014 B Notes	10,000	—	(2,000)	8,000
2013 A Notes	2,200	—	(1,347)	853
2012 A TIF Notes	12,744	—	(1,862)	10,882
2011 B Revenue Anticipation Notes	4,997	—	(1,296)	3,701
WICO	32,181	11,008	(523)	42,666
Total	<u>\$ 62,122</u>	<u>\$ 40,494</u>	<u>\$ (7,791)</u>	<u>\$ 94,825</u>

On October 1, 2016, the Authority issued \$9.49 million in Subordinate Lien Revenue Notes, Series 2016A (Virgin Islands Gross Receipts Taxes Loan Notes-Emergency First Responder Project), collectively the "Series 2016A Notes" to finance: (i) the acquisition of public safety vehicles and related equipment, (ii) to finance certain consulting services for the improvement of public safety and security in the Virgin Islands, and (iii) to pay certain costs incidental to the issuance of the Series 2016A Notes.

The Authority loaned the proceeds of the Series 2016A Notes to the Government. The loans, which are secured with pledged gross receipts taxes collected pursuant to Title 3, Section 43 of the Virgin Islands Code, bear the same interest rate, maturities and repayment terms as the notes payable (see Note 7).

On November 16, 2016, the Authority issued an additional \$20 million in notes with the Subordinate Lien Revenue Anticipation Notes Series 2014 E (Virgin Islands Gross Receipts Taxes Loan Note). The proceeds of the 2014 E Note were loaned to the Government to fund certain operating expenses of the Government and to fund the costs of issuing the notes (see Note 7).

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

In July 2017, WICO extended the term and consolidated its outstanding loans with Banco Popular in the amount of \$42.7 million at a fixed interest rate of 5.25% with a 25-year amortization period and a five-year term. During the years ended September 30, 2017 and 2016, WICO did not comply with certain debt service coverage and debt service reserve requirements, requiring WICO to meet debt service coverage targets and maintain sufficient cash for one year's debt service requirements. This is not considered an event of default under the loan agreement. WICO was given an exemption from this requirement for the year ended September 30, 2017 and was authorized by Banco Popular to use funds in the debt service reserve to pay the closing costs of the Consolidated Loan.

**CURRENTLY KNOWN FACTS AFFECTING FINANCIAL POSITION OR RESULTS OF OPERATIONS- ECONOMIC FACTORS**

**Tax Collections**

Bonds and notes issued by the Authority are supported by loans made to the Government, which are repaid solely by pledged rum excise tax revenues, gross receipts tax revenues, and real property tax revenues, as more fully described in Note 6 of the accompanying financial statements. Rum excise taxes are Federal excise tax collections from rum which are returned to the Government of the Virgin Islands from the U.S. Federal Government. Rum production occurs at two private facilities. Gross receipts tax revenues are a tax on gross professional services and sales. Property tax revenues are a tax on assessed property values or incremental values in financing districts.

Debt service payments of principal and interest from these revenue sources for the past two years are as follows:

<i>(In thousands)</i>	<b>Year Ending September 30</b>	
	<b>2017</b>	<b>2016</b>
Excise rum tax	\$ 108,886	\$ 108,995
Gross receipts tax	63,759	64,160
Federal highway grants	7,572	7,574
Property tax	1,260	1,086

The ability of the Government to meet its loan obligations to the Authority is dependent upon the collection of tax revenues.

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Management's Discussion and Analysis (continued)

September 30, 2017 and 2016

**Investment Performance and Agreements**

The Authority investments include A-2 (S&P) and P-2 (Moody's) rated money market funds, AA+ (S&P) and Aaa (Moody's) rated government securities, and, A-1 (S&P) and P-1 (Moody's) rated commercial securities. Due to declining interest returns, the Authority entered into three debt service agreements with Morgan Stanley Capital Services, Inc., during fiscal year 2002. The agreements were amended in October 2009, and revised in April 2010, to redefine the bond series guaranteed as a result of the 1998 Bond debt refunding. The terms of the agreements provide a guaranteed return in exchange for the guaranty of Authority debt service reserves. The Authority received \$1.6 million in fees upon entering into the agreements and a guaranteed average rate of return of 5% to 6% on the \$44.5 million investments subject to the agreements.

**Financial Condition**

In January and March of 2017, the matching fund bonds and gross receipts tax bonds of the Authority experienced credit rating downgrades (Senior Lien Bonds to Caa1 from B1; Subordinate Lien Bonds to Caa1 from B1; Subordinated Indenture (Diageo) Bonds to Caa2 from B2; and Subordinated Indenture (Cruzan) Bonds to Caa2 from B2) due to the financial and budgetary challenges experienced by the Government. In January 2018, Moody's Ratings downgraded the Authority's Matching Fund Revenue Bonds as follows: Senior Lien Bonds to Caa2 from Caa1; Subordinate Lien Bonds to Caa3 from Caa2; Subordinated Indenture (Diageo) Bonds to Caa3 from Caa2; and Subordinated Indenture (Cruzan) Bonds to Caa3 from Caa2. The downgrade in rating was attributed by Moody's to the pending insolvency of the territory's pension system and the economic effects of Hurricanes Irma and Maria. Such downgrades are likely to negatively impact the Authority and Government's ability to access credit markets or to access them at supportable rates in the foreseeable future. In March 2017, the Legislature addressed the general fund deficits with the enactment of the Virgin Islands Revenue Enhancement and Economic Recovery Act, a five-year plan of revenue initiatives and cost-cutting measures to reduce and eliminate structural deficits.

The Government also faces the challenge of unfunded pension liabilities. The actuaries of the Government's defined benefit pension plan project the fund may be unable to meet its obligations by fiscal year 2023. The administrator of the pension plan, the Virgin Islands Government Employees Retirement System (GERS), an independent and separate agency of the Government, submitted proposed rate increases for employees effective January 1, 2015, 2016 and 2017. There can be no assurance that the Government's actions will enable the pension plan to continue without further pension reform measures.

**Virgin Islands Public Finance Authority**  
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**Management's Discussion and Analysis (continued)**

September 30, 2017 and 2016

In September 2017, the Government experienced significant infrastructure damage due to two Category 5 hurricanes. The Government retained the accounting firm of Ernst & Young Puerto Rico, LLC and the international firm of Witt O'Brien's, LLP to coordinate recovery efforts following the hurricanes. Federal assistance awarded to the Government in connection with the hurricanes totals approximately \$4.2 billion and the Government expects to receive \$8.0 billion in federal assistance through fiscal year 2025.

To date, revenues pledged for debt service have not been significantly impacted by the Government's financial condition and it is unknown what impact, if any, the Government's financial condition will have on the Authority. While the Bonds and Notes issued by the Authority are supported by the Government's pledged revenues, the Authority is highly dependent on the Government repaying its loans to the Authority for the Authority to repay its obligations and fund its operations. The Government is in a significant net deficit position and currently faces significant fiscal, economic, and liquidity challenges related to the increasing net deficit, high levels of debt and unfunded pension obligations. As of September 30, 2017, all payments on the Bonds and Notes have been made as required and the Authority is in compliance with all related covenants.

**Contacting the Company**

This financial report is designed to provide users with a general overview of the Authority's finances. If you have questions about this report or need additional financial information, contact the Authority:

Virgin Islands Public Finance Authority  
32 & 33 Kongens Gade, Government Hill  
St. Thomas, US Virgin Islands 00802  
(340) 714-1635



# Financial Statements

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Statement of Net Position

September 30, 2017

**Assets**

Current assets:

Cash and cash equivalents	\$ 24,290,252
Restricted cash and cash equivalents	129,076,834
Restricted investments, at fair value	322,979,375
Receivables, net	2,874,913
Restricted loans receivable - Government of the U.S. Virgin Islands	102,481,848
Prepaid expenses and other assets	902,749
Total current assets	<u>582,605,971</u>

Noncurrent assets:

Restricted investments, at fair value	145,370,313
Restricted loans receivable - Waste Management Authority	750,000
Restricted loans receivable - Government of the U.S. Virgin Islands	1,853,577,363
Capital assets, non depreciable	10,869,797
Capital assets, depreciable, net	110,917,774
Restricted intangible assets, net	9,669,333
Total noncurrent assets	<u>2,131,154,580</u>
Total assets	<u>2,713,760,551</u>

**Deferred outflows of resources**

Deferred losses on bond refundings, net	7,394,131
Deferred amounts related to pensions	1,568,313
Total assets and deferred outflows of resources	<u>2,722,722,995</u>

*Continued*

Virgin Islands Public Finance Authority  
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Statement of Net Position (continued)

September 30, 2017

**Liabilities**

Current liabilities:

Accrued expenses and other liabilities	\$ 9,543,398
Loan payable related to capital assets	585,777
Notes payable	22,749,076
Bonds payable	76,575,000
Interest payable	48,106,366
Total current liabilities	157,559,617

Noncurrent liabilities:

Loans payable related to capital assets	42,080,357
Notes payable	29,410,250
Net pension liability	5,075,147
Bonds payable, net of net unamortized bond premiums and discounts of \$49,482,971	1,908,257,941
Due to Waste Management Authority	2,454,758
Due to Government of the U.S. Virgin Islands - construction funds	299,959,039
Due to Government of the U.S. Virgin Islands - debt service funds	205,356,888
Lonesome Dove - Due to Government of the U.S. Virgin Islands	9,669,333
Total noncurrent liabilities	2,502,263,713
Total liabilities	2,659,823,330

**Deferred inflows of resources**

Deferred amounts related to pensions	171,596
Total liabilities and deferred inflows of resources	2,659,994,926

**Net position**

Net investment in capital assets	41,701,084
Restricted for debt service	27,165,813
Unrestricted (deficit)	(6,138,828)
Total net position	\$ 62,728,069

*See accompanying notes.*

Virgin Islands Public Finance Authority  
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Statement of Revenues, Expenses and Changes in Net Position

Year Ended September 30, 2017

Operating revenues:	
Charges for services	\$ 14,328,876
Other operating revenues	145,460
Total operating revenues	14,474,336
Operating expenses:	
General and administrative	17,980,158
Depreciation and amortization	8,562,313
Loss on impairment of capital assets	5,859,752
Total operating expenses	32,402,223
Operating loss	(17,927,887)
Nonoperating revenues (expenses):	
Investment income:	
Cash, cash equivalents and investments	1,048,211
Loans receivable - Government of the U.S. Virgin Islands	101,823,079
Budgetary allocation	3,500,000
Interest expense	(104,090,237)
Transfers to Government of the Virgin Islands	(390,000)
Other income	149,175
Contribution to the Government of the U.S. Virgin Islands	(700,000)
Total nonoperating loss, net	1,340,228
Change in net position	(16,587,659)
Total net position at beginning of year ( <i>as restated</i> )	79,315,728
Total net position at end of year	\$ 62,728,069

*See accompanying notes.*

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Statement of Cash Flows

Year Ended September 30, 2017

**Operating activities**

Cash received from customers	\$ 14,333,285
Cash paid to suppliers and employees for services	(18,618,874)
Net cash used in operating activities	(4,285,589)

**Investing activities**

Purchases of investments	(599,376,564)
Interest received on cash, cash equivalents and investments	2,069,848
Investment maturities and sales	603,771,546
Loans made to Waste Management Authority	(750,000)
Net cash provided by investing activities	5,714,830

**Capital and related financing activities**

Proceeds from loan issuance	11,007,870
Acquisition of capital assets	(9,513,047)
Principal payments on loans payable related to capital assets	(3,630,211)
Gain on sale of capital assets	700
Net cash provided by capital and related financing activities	(2,134,688)

**Noncapital financing activities**

Funds received for debt service	310,525,802
Contribution from Limetree Agreement	6,000,000
Payments to Cruzan	(35,468,035)
Payments to Diageo	(40,804,328)
Arbitrage refund	1,727,597
Bank and other fees	(119,592)
Proceeds from issuance of bonds and notes payable	29,485,620
Budgetary allocation	3,500,000
Interest paid on bonds and notes payable	(103,596,515)
Federal grants	7,572,400
Payment of issuance costs	(693,146)
Transfer to the Government of the U.S. Virgin Islands	(48,252,801)
Principal payments on bonds and notes payable	(79,797,461)
Payments on behalf of Government of the U.S. Virgin Islands	(44,290,670)
Payments of behalf of Waste Management Authority	(649,141)
Net cash provided by noncapital financing activities	5,139,730
Net increase in cash, cash equivalents and restricted cash	4,434,283

Cash, cash equivalents and restricted cash at beginning of year	148,932,803
Cash, cash equivalents and restricted cash at end of year	\$ 153,367,086

*Continued*

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Statement of Cash Flows (continued)

Year Ended September 30, 2017

<b>Reconciliation of operating loss to net cash used in operating activities</b>	
Operating loss	<u>\$ (17,927,887)</u>
Adjustments to reconcile operating loss to net cash used in operating activities:	
Provision for doubtful accounts	32,487
Depreciation and amortization	8,562,313
Loss on impairment of capital assets	5,859,752
Loan origination costs	840,252
Other income	148,475
Changes in operating assets and liabilities that increase (decrease) cash:	
Receivables	(278,674)
Accrued expenses and other liabilities	(1,573,591)
Prepaid expenses and other assets	48,600
Other	<u>2,684</u>
Total adjustments	<u>13,642,298</u>
Net cash used in operating activities	<u><u>\$ (4,285,589)</u></u>

*See accompanying notes.*

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies**

**Reporting Entity**

The Virgin Islands Public Finance Authority (the “Authority”), a blended component of the Government of the US Virgin Islands, was created by the Virgin Islands Act No. 5365 (the “Act”), *The Government Capital Improvement Act of 1988*, for the purposes of aiding the Government of the Virgin Islands (the “Government”) in the performance of its fiscal duties and in effectively carrying out its governmental responsibility of raising capital for essential public projects. Under the enabling legislation, the Authority is vested with, but not limited to, the following powers: (i) to have perpetual existence as a corporation, (ii) to borrow money and issue bonds, (iii) to lend the proceeds of its bonds or other money to the Government or any agency, authority or instrumentality thereof, and to private entities, (iv) to establish one or more revolving loan funds with the proceeds of bonds issued by the Authority or issued by the Government or any agency, authority or instrumentality thereof and, (v) to invest its funds and to arrange for the investment of the funds of the Government or any agency, authority or instrumentality thereof. Pursuant to Section 8(b)(i) of the Revised Organic Act, the Government may issue revenue bonds for public improvements or undertakings authorized by an act of the Legislature, without limitation as to principal amount. The Authority also provides property management services as discussed further below under Activities of the Authority.

***Blended Component Units***

A component unit is reported as blended when either (1) the component unit’s governing body is substantively the same as the Authority, and (a) there is a financial benefit or burden relationship between the Authority and the component unit, or (b) management of the Authority has operational responsibility for the component unit, or (2) the component unit provides services entirely, or almost entirely, to the Authority or otherwise exclusively, or almost exclusively, benefits the Authority, or (3) the component unit’s outstanding debt is expected to be repaid entirely or almost entirely with resources of the Authority.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Reporting Entity (continued)**

***Blended Component Units (continued)***

The following component units, provide services entirely or almost entirely to the Government, or have outstanding debt that is expected to be paid entirely or almost entirely with the Authority's resources:

- The West Indian Company ("WICO")
- King's Alley Management, Inc. ("KAMI")
- Virgin Islands Next Generation Network ("viNGN")
- Lonesome Dove Petroleum, Co. ("Lonesome Dove")

Although these entities are legally separate, they are reported as part of the Authority since they operate for the sole purpose of assisting and supporting the Authority in accomplishing its mission of providing management and financial services for the benefit of the Authority. The governance of each blended component unit is controlled by the Authority through the selection of the members of the Boards of Directors of each unit.

**General Obligation Bonds**

Pursuant to Section 8(b)(ii) of the Revised Organic Act, the Government is authorized to issue general obligation bonds for any public purpose provided that no such indebtedness be in excess of ten (10%) of the aggregate assessed valuation of the taxable real property in the United States Virgin Islands. Pursuant to 48 U.S.C. section 1574a ("Public Law 94-932"), the United States Virgin Islands is authorized to issue bonds or other obligations in anticipation of the matching funds to be received from the Federal Government pursuant to 26 U.S.C. section 7652 (b) (3). There is no legal limit on the value of bonds that the Government may issue pursuant to 48 U.S.C. section 1574a.



Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies**

The significant accounting policies used by management in the preparation of its financial statements follow:

***Basis of Presentation and Accounting***

The Authority is a governmental enterprise fund. Accordingly, the financial statements have been prepared using the accrual method of accounting.

The Authority prepares its financial statements in conformity with accounting principles generally accepted in the United States of America for a governmental enterprise fund, which are similar to those for private business enterprises. Expenses are recorded when incurred and revenues are recorded when earned.

***Basic Financial Statements***

Standards for external financial reporting for state and local governments require that resources be classified for accounting and reporting purposes into net position categories and to report the changes in net position. Net position represents the residual interest in the Authority's assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted and consisted of the following categories:

- *Net investment in capital assets:* Capital assets, net of accumulated depreciation reduced by the outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt are also included in this component of net assets. The portion of debt attributed to the unspent debt proceeds or deferred inflows of resources is included in the same net position component as the unspent proceeds.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Basic Financial Statements (continued)***

- *Restricted:* These result when constraints on the use of net resources, are either externally imposed by creditors, grantors, contributors and the like, or imposed by law through constitutional provision or enabling legislation.
- *Unrestricted:* Resources that are not subject to externally imposed stipulations.

Liabilities that relate to specific restricted resources which exceed those resources are reported as a reduction of unrestricted amounts. All assets and liabilities of bond reserve accounts are considered restricted resources.

When both restricted and unrestricted resources are available for use, it is the Company's policy to use restricted resources first, then unrestricted resources as they are needed.

***Statement of Cash Flows***

The Authority considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

***Activities of the Authority***

The Authority performs a financial management function for the Government of the Virgin Islands consisting of the following activities:

*Operations:* Overall investment management and administrative activities of the Authority.

*The West Indian Company ("WICO"):* Property management activities related to the management of the WICO, a blended component unit, consisting primarily of servicing cruise ships owned by established shipping lines.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Activities of the Authority (continued)***

*King's Alley Management, Inc. ("KAMI")*: Property management activities related to KAMI, a blended component unit, formed on July 22, 2001, consisting primarily of managing the King's Alley Hotel in Christiansted, St. Croix, and a shopping complex in Frederiksted, St. Croix.

*Virgin Islands Next Generation Network ("viNGN")*: Operating entity in connection with the broadband expansion project formed on March 8, 2010, a blended component unit of the Authority. viNGN was incorporated on October 22, 2010, and its articles of incorporation were duly filed with the Office of the Lieutenant Governor of the United States Virgin Islands on October 12, 2010.

*Lonesome Dove Petroleum, Co. ("Lonesome Dove")*: Operating entity consisting of subleased interests in federal oil and gas leases and mineral interest located in eleven states, a blended component unit of the Authority. On August 9, 2016, the Authority received all of the shares of Lonesome Dove to satisfy certain tax obligations due to the Government of the United States Virgin Islands.

*Office of Economic Opportunity ("OEO")*: Oversight of the activities attributable to the American Recovery and Reinvestment Act of 2009 ("ARRA") formed on June 12, 2009. OEO is a business unit of the Authority.

See Note 14 for condensed financial statements of the major component units.

***Cash and Cash Equivalents***

Cash and cash equivalents of the Authority consist of demand accounts, certificates of deposits with maturities of three months or less when purchased, short-term United States Government and its agencies obligations maturing within three months and collateralized by United States Government obligations.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Cash and Cash Equivalents (continued)***

By law, bank and trust companies designated as depository of public funds of the Government of the United States Virgin Islands and its instrumentalities are to maintain corporate surety bonds or pledge collateral satisfactory to the Commissioner of Finance of the US Virgin Islands to secure all governmental funds deposited.

***Receivables***

Receivables are recorded at their gross value when earned and are reduced by the estimated portion that is expected to be uncollectible. The adequacy of the allowance for doubtful accounts is evaluated by management based upon past collection experience and customers' financial condition.

***Investments***

Under GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for Most External Investments Pools*, the Authority reports investments at fair value in the statement of net position and changes in the fair value in the statement of revenues, expenses and changes in net position. Investments are restricted by various bond resolutions of the Authority and the Act, generally, to direct obligations of the United States Government, the United States Virgin Islands, or any state, territory, possession or Commonwealth of the United States, specific bank obligations, investment agreements or similar funding agreements, shares or other interests in mutual funds, trusts or investment companies, corporate commercial paper, and money market portfolios consisting of any of the foregoing. The Authority has retained investment managers and investments are held in trust by a commercial bank on behalf of the Authority.

Under GASB Statement No. 40, *Deposit and Investment Risk Disclosures—an amendment of GASB Statement No. 3*, common deposits and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk require certain disclosures of investments that have fair values that are highly sensitive to changes in interest rates. The disclosures required by this statement are included in Note 3.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Investments (continued)***

Current investments include shares or interests in money-market funds, short-term United States Government and its agencies obligations, and investments agreements which mature in three months or less and are not designated for payment of current debt. Long-term investments are funds held in debt service reserve accounts not intended to convert to cash in the next fiscal year.

***Deferred Outflows and Inflows of Resources***

Under GASB Statement 65, *Items Previously Reported as Assets and Liabilities*, the Authority reports separate sections in the Statement of Net Position for Deferred Inflows of Resources and Deferred Outflows of Resources. These separate financial statement elements represent a consumption or receipt of resources that applies to a future period and therefore will not be recognized as an inflow or outflow of resources until then. The Authority includes in the Deferred Outflow of Resources reporting category the deferred charges on refunded debt resulting from the difference in the carrying value of the refunded debt and its reacquisition price.

Under GASB Statement 68, *Accounting and Financial Reporting for Pensions*, differences between expected and actual experience with regard to economic or demographic factors in the measurement of the total pension liability and changes of assumptions about future economic or demographic factors or other inputs are reported as deferred outflows or inflows of resources related to pensions. The Authority reports in the Deferred Outflows of Resources the deferred components which are amortized over the average of the expected remaining service lives of its employees, and pension contributions made after the measurement date of September 30, 2016, and before October 1, 2017.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Authority reports amounts on the same basis as reported by the Government Employees Retirement System (“GERS”). Information about the fiduciary net position of GERS, recognition of benefit payments, and additions to/deductions from fiduciary net position, see GERS's separately issued audit report available at [www.usvigers.com/Reports/AuditedFinancialReports.aspx](http://www.usvigers.com/Reports/AuditedFinancialReports.aspx). GERS investments are reported at fair value.

***Bonds Payable***

Bonds payable managed by the Authority are as follows:

*Series 2015A Grant Anticipation Revenue Bonds:* The proceeds of the bonds were issued to (i) finance costs of certain highway capital projects, (ii) established debt service reserves and (iii) pay the costs of issuance related to the Series 2015 Grant Anticipation Revenue Bonds.

*Series 2014 D Revenue Bonds:* The proceeds of the bonds were issued to (i) finance certain costs associated with the broadband expansion program, and (ii) establish debt service reserves, and (iii) finance the costs of issuance related to the Series 2014 D Bonds.

*Series 2014 C Revenue and Refunding Bonds:* The proceeds of the bonds were issued to (i) advance refund the outstanding Series 2003 A Bonds, (ii) finance all or a portion of the costs of certain capital projects, and (iii) finance the costs of issuance related to the Series 2014 C Bonds.

*Series 2014 A Revenue Bonds:* The proceeds of the bonds were issued to (i) provide a loan to the Government to fund certain operating expenses and other obligations of the Government, (ii) establish debt service reserves, and (iii) finance costs of issuance of the 2014 A Bonds.

*Series 2013 B Revenue and Refunding Bonds:* The proceeds of the bonds were issued to (i) refund a portion of the Authority's 2004 A Bonds, (ii) establish debt service reserves, and (iii) finance costs of issuance of the 2013 B Bonds.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Bonds Payable (continued)***

*Series 2013 A Revenue and Refunding Bonds:* The proceeds of the bonds were issued to (i) refund a portion of the Authority's 2004 A Bonds, 2009 A1 Bonds, and 2009 B Bonds, (ii) establish debt service reserves, and (iii) finance costs of issuance of the 2013 A Bonds.

*Series 2012 C Revenue Bonds:* The proceeds of the bonds were issued to (i) finance all or a portion of the costs of certain capital projects, (ii) fund capitalized interest on a portion of the 2012 C Bonds, and (iii) finance costs of issuance of the 2012 C Bonds.

*Series 2012 A and B Revenue and Refunding Bonds:* The proceeds of the bonds were issued to (i) refund the Authority's 1999A Bonds, 2011 A Note, and 2010 A Notes, (ii) establish debt service reserves, and (iii) finance costs of issuance of the 2012 A and B Bonds.

*Series 2012 A Revenue Bonds:* The proceeds of the bonds were issued to: (i) finance various operating expenses and other obligations of the Government, (ii) establish debt service reserves, and (iii) finance certain costs of issuance of the Series 2012 A Bonds.

*Series 2010 A and B Revenue Bonds:* The proceeds of the bonds were issued to (i) finance working capital requirements of certain operating expenses and other obligations of the Government, (ii) refinance a portion of the B1 and B2 Bond Anticipation Notes, (iii) establish debt service reserves, and (iv) finance costs of issuance of the 2010 A and B Bonds.

*Series 2009 A Revenue Bonds (Cruzan):* The proceeds of the bonds were issued to (i) finance the costs of the development, acquisition, construction and installation of a wastewater treatment facility, (ii) fund certain preliminary costs of the alteration, upgrade, expansion and renovation of the Cruzan distillery on St. Croix., (iii) establish debt service reserves, and (iv) finance costs of issuance of the 2009 A Bonds.

*Series 2009 A1, A2, B and C Revenue and Refunding Bonds:* The proceeds of the bonds were issued to (i) finance various capital projects of the Government, (ii) establish debt service reserves, (iii) finance costs of issuance of the Series 2009 A1, A2, B and C Bonds, and (iv) refund a portion of the Authority's Series 1998 Revenue Bonds.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Bonds Payable (continued)***

*Series 2009 A Revenue Bonds (Diageo)*: The proceeds of the bonds were issued to: (i) make a loan to the Government to provide a grant to Diageo USVI Inc. to finance the costs of the acquisition, design, development, construction and equipping of a rum production and maturation warehouse facility to be located on St. Croix, (ii) pay in full the principal and interest due on the Subordinated Revenue Series 2009 A Bond Anticipation Notes, (iii) pay capitalized interest on the Series 2009 A Bonds, (iv) fund the Series 2009 A Senior Lien Debt Service Reserve Subaccount, and (v) pay the costs of issuing the Series 2009 A Bonds.

*Series 2006 A Revenue Bonds*: The proceeds of the bonds were issued to: (i) refund a portion of the Authority's Revenue Bonds, Series 1999 A, (ii) pay the cost of a termination fee in connection with an outstanding swap option agreement, (iii) fund certain capital projects, (iv) fund the debt service account, (v) pay certain costs of issuing the Series 2006 A Bonds and, (vi) fund a net payment reserve account for a new swap agreement.

***Payments on Behalf of the Government of the US Virgin Islands***

Payments on behalf of the Government of the Virgin Islands for the fiscal year ended September 30, 2017, include payments for capital projects.

During the fiscal year ended September 30, 2017, the following amounts were disbursed and reported as a reduction of restricted resources held for the Government of the United States Virgin Islands in the statement of net position and as payments on behalf of the Government of the United States Virgin Islands in the statement of cash flows.



Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

*Payments on Behalf of the Government of the US Virgin Islands (continued)*

<b>Funding Source</b>	<b>Amount</b>
2016 A Notes	\$ 5,343,275
2015 Federal-Aid Highway Bonds	22,092,225
2014 E Note	100,000
2014 C Bonds	2,960,095
2014 A Bonds	361,796
2013 A Note	800,325
2012 C Bonds	2,141,465
2009 A1, A2, B, and C R&R Bonds	1,817,324
2009 A Bonds (Diageo) - Community fund	1,917,039
2006 Bonds	(1,297)
2003 A Bonds	2,503,576
Kings Alley Management, Inc.	(886)
Administrative funds	755,738
	40,790,675
Budgetary transfers and other payments on behalf of the Government of the United States Virgin Islands	3,500,000
Total payments on behalf of the Government of the United States Virgin Islands	\$ 44,290,675

During the fiscal year ended September 30, 2017, the Authority charged the Government fees amounting to \$386,480 for its investment and bond management services.

During the fiscal year ended September 30, 2017, the Authority charged \$75,000 to the Tobacco Settlement Financing Corporation for annual investment and bond management services.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Taxes***

The Authority is a tax-exempt entity created by statute. The Authority shall not be required to pay any taxes or assessments on any of the property acquired or to be acquired by it, or on any of its operations or activities, or on any income derived from any of its operations or activities. Prior to June 2003, WICO was required, under a specific bill, to contribute the greater of ten percent of net revenues, or \$500,000 to the General Fund of the Government. In June 2003, the Legislature approved and amended the annual payment in lieu of taxes to the greater of ten percent of net revenues, as defined or \$1,000,000. On October 10, 2007, the legislature decreased the \$1,000,000 annual in lieu of tax payment to \$700,000 retroactive to fiscal year 2006 and thereafter. In June 2018, the legislature authorized the transfer of an historic property owned by WICO to the Government for use as a public decorative art museum. As part of the transfer agreement, WICO may reduce outstanding PILOT payments for amounts paid to convert the property to a museum as well as the annual maintenance of the property. WICO's outstanding balance of unpaid payments in lieu of taxes (PILOT) owed to the Government for fiscal years 2008 through 2017 amounted to \$7.35 million as of September 30, 2017.

***Capital Assets***

Capital assets are recorded at cost and depreciated using the straight-line method over the estimated useful life of the assets. The capitalization threshold for capital assets is \$5,000. Estimated useful lives of capital assets are as follows:

	<u>Years</u>
Building and building improvements	5-40
Personal property and equipment	3-25

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Capital Assets***

When assets are retired, the cost and related accumulated depreciation of the property is removed from the accounts and any gain or loss is recognized as non-operating revenue or expense. Expenditures for major renewals and betterments are capitalized, while maintenance and repairs which do not extend the life of the assets are recorded as expenses.

The Authority evaluates whenever events or changes in circumstances indicate that the carrying amount of its capital assets have been impaired following the guidance of GASB 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*.

***Debt Refundings***

The Authority accounts for refundings of debt under the provisions of GASB Statement No. 23, *Accounting and Financial Reporting for Refunding of Debt by Proprietary Activities*. This Statement establishes standards of accounting and financial reporting for current and advance refundings resulting in defeasance of debt reported by proprietary activities. Refundings involve the issuance of new debt whose proceeds are used to repay immediately (current refunding) or at a future time (advance refunding) previously issued debt. This Statement requires for both current and advance refundings, that the difference between the reacquisition price and the net carrying amount of the old debt be classified as a deferred outflow of resources on the statement of net position and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter.

***Bond Discounts and Premiums***

Bond discounts and premiums are amortized over the term of the related debt using the effective interest rate method. Bonds payable are reported net of the applicable bond discount or premium.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Operating and Non-Operating Revenues***

Operating revenues of the Authority include revenues of the operating fund of the Authority, revenues from the West Indian Company complex, and King's Alley Management, Inc. complex. Non-operating revenues consist of settlement proceeds, interest and dividend income generated from the restricted investments invested in short term investment instruments, federal grants, and budgetary allocations for operations. During the fiscal year ended September 30, 2017, the Authority's operating budget of \$6.5 million included \$3.5 million of budgetary allocations from excess matching funds.

***Intra-account Transfers***

Investment earnings not otherwise restricted are transferred between Authority accounts in accordance with Board requests and Legislative acts. These amounts offset and, therefore, are not shown in the accompanying financial statements.

***Fair Value of Financial Instruments***

The Authority follows guidance provided by GASB Statement No. 72 (GASB 72), *Fair Value Measurement and Application* in measuring the fair value of assets and liabilities. Fair value is described as the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at a measurement date. GASB 72 establishes a hierarchy of inputs for valuation techniques used to measure fair value. The hierarchy has three levels. Level 1 inputs are quoted prices in active markets for identical assets and liabilities. Level 2 inputs are inputs other than quoted prices included within Level 1, that are observable for the asset or liability, either directly or indirectly. Finally, Level 3 inputs are unobservable inputs, such as management's assumption of the default rate among underlying mortgages of a mortgage-backed security.

*Cash and cash equivalents and due to/from the Government of United States Virgin Islands, receivables, accounts payable and other accrued liabilities:* carrying amounts are reported at cost in the statement of net position for these instruments which amounts approximate their fair values.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Fair Value of Financial Instruments (continued)***

*Investments (restricted and assets held in trust):* valued at quoted market prices when available. If quoted market prices are not available, fair values are based on quoted market prices of comparable instruments or values obtained from independent pricing services.

***Effect of Recent GASB Statements***

Effective October 1, 2016, the Authority implemented GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans other than Pension Plans*, which replaces Statements 43 and 57, and replaces certain requirements in Statement 25. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. The adoption of this Statement did not impact the reporting and disclosures of the Authority.

Effective October 1, 2016, the Authority implemented GASB Statement No. 77, *Tax Abatement Disclosures*. This Statement requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The adoption of this statement did not impact the reporting and disclosures of the Authority.

Effective October 1, 2016, the Authority implemented GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*. The objective of this Statement is to address a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The adoption of this Statement did not impact the reporting and disclosures of the Authority.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**1. Reporting Entity and Summary of Significant Accounting Policies (continued)**

**Summary of Significant Accounting Policies (continued)**

***Effect of Recent GASB Statements (continued)***

Effective October 1, 2016, the Authority implemented GASB Statement No. 80, *Blending Requirements for Certain Component Units-an Amendment of GASB Statement No. 14*. The objective of this statement is to amend the blending requirements established in paragraph 53 of Statement No. 14, *The Financial Reporting Entity, as amended*. The amendment provides additional criterion for the blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The adoption of this Statement did not impact the reporting and disclosures of the Authority.

***Future Adoption of GASB Statements***

Following are statements issued by GASB that are effective in future years. The impact of the adoption of these statements has not been determined by management:

Statement No.	Overview	Adoption Required in Fiscal Year
75	Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions	2018
81	Irrevocable Split-Interest Agreements	2018
83	Certain Asset Retirement Obligations	2019
84	Fiduciary Activities	2020
85	Omnibus 2017	2018
86	Certain Debt Extinguishment Issues	2018
87	Leases	2021
88	Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements	2019
89	Accounting for Interest Cost Incurred Before the End of a Construction Period	2021
90	Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61	2020
91	Conduit Debt Obligations	2022

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**2. Cash and Cash Equivalents**

Cash and cash equivalents, segregated by category at September 30, 2017, are as follows:

	<b>Bank Balance</b>	<b>Carrying Amount</b>
Restricted	\$ 126,511,206	\$ 129,076,834
Unrestricted	27,565,029	24,290,252
	\$ 154,076,235	\$ 153,367,086

Restricted cash and cash equivalents represents cash segregated for debt service due under the Authority's debt agreements and capital projects.

Unrestricted cash and cash equivalents may be used for operational purposes but may not be used for payments of dividends which are restricted by loan covenants.

At September 30, 2017, \$123,243,394 or 80.36% of the Authority's deposits in banks were held at Bank of New York, \$29,948,821 or 19.53% were held at Banco Popular de Puerto Rico, and \$173,171 or 0.11% were held at First Bank Puerto Rico. Petty cash of \$700, \$800 and \$200 was held at WICO, viNGN, and KAMI respectively. Deposits held at Banco Popular de Puerto Rico and First Bank Puerto Rico were fully collateralized.

**3. Restricted Investments**

Investments include investments restricted for specific purposes and investments held in trust. Pursuant to the requirements of the Indenture of Trust, certain assets of the Government are maintained in a reserve account controlled by the Authority, and may be used only for the payment of principal and interest on the Series 2015 A Grant Anticipation Revenue Bonds, Series 2014 D Revenue Bonds, Series 2014 C Revenue and Refunding Bonds, Series 2014 A Revenue Bonds, Series 2013 B Revenue and Refunding Bonds, Series 2013 A Revenue and Refunding Bonds, Series 2013 A Notes, Series 2012 C Revenue Bonds, Series 2012 A and B Revenue and Refunding Bonds, Series 2012 A Revenue Bonds, Series 2010 A and B Revenue Bonds, Series 2009 A Bonds (Cruzan), Series 2009 A1, A2, B, and C Revenue and Refunding Bonds, Series 2012 A TIF Notes, Series 2009 A Revenue Bonds (Diageo), Series 2009 A 911 Notes and Series 2006 A Revenue Bonds.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**3. Restricted Investments (continued)**

Restricted investments in the reserve accounts at September 30, 2017, were as follows:

	<b>Debt Service</b>	<b>Construction Funds</b>	<b>Project Funds</b>	<b>Total</b>
Series 2015 Grant Anticipation Revenue Bonds	\$ 7,666,809	\$ 69,456,940	\$ —	\$ 77,123,749
Series 2014 D Revenue Bonds	499	4	—	503
Series 2014 C Revenue Bonds & Refunding Bonds	28,720	14,647,742	—	14,676,462
Series 2014 A Revenue Bonds	7,335	—	—	7,335
Series 2013 B Revenue & Refunding Bonds	6,514,634	—	—	6,514,634
Series 2013 A Revenue & Refunding Bonds	4,508,085	—	—	4,508,085
Series 2012 C Revenue Bonds	42,228	7,545,891	—	7,588,119
Series 2012 A and B Revenue & Refunding Bonds	68,514	—	—	68,514
Series 2012 A Revenue Bonds	18,391,934	34,676	—	18,426,610
Series 2010 A and B Revenue Bonds	49,599,772	—	—	49,599,772
Series 2009 A Bonds (Cruzan)	3,877,582	—	—	3,877,582
Series 2009 A1,A2, B, C Revenue & Refunding Bonds	58,135,649	10,092,714	—	68,228,363
Series 2009 A Revenue Bonds (Diageo)	35,964,102	—	—	35,964,102
Series 2006 A Revenue Bonds	21,414	503,751	—	525,165
Series 1999 A Gross Receipts Pledged Revenue	49,685,762	—	—	49,685,762
Series 1998 A Matching Funds Pledged Revenue	127,755,777	—	—	127,755,777
Subtotal Bonds	<u>\$ 362,268,816</u>	<u>\$ 102,281,718</u>	<u>\$ —</u>	<u>\$ 464,550,534</u>
Series 2016 A Notes	30,811	—	3,758,750	3,789,561
Series 2013 A Notes	6,446	—	111	6,557
Series 2012 A TIF Notes	3,036	—	—	3,036
Subtotal Notes	<u>40,293</u>	<u>—</u>	<u>3,758,861</u>	<u>3,799,154</u>
Total Bonds and Notes	<u>\$ 362,309,109</u>	<u>\$ 102,281,718</u>	<u>\$ 3,758,861</u>	<u>\$ 468,349,688</u>



Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**3. Restricted Investments (continued)**

The Authority measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a tiered value hierarchy, as follows:

	September 30, 2017	Quoted prices in active markets for identical assets (Level 1)	Significant other observable inputs (Level 2)
Money Market Funds	\$ 370,716,513	\$ 370,716,513	\$ –
Portfolio investments:			
Commercial paper	39,140,070	–	39,140,070
Federal agency securities	58,493,105	–	58,493,105
Total investments	<u>\$ 468,349,688</u>	<u>\$ 370,716,513</u>	<u>\$ 97,633,175</u>

Restricted investments, categorized by investment type, and weighted average maturity, at September 30, 2017, are as follows:

	Fair Value	Weighted Average Maturity (Years)
Money Market Funds	\$ 370,716,513	N/A
Portfolio investments:		
Commercial paper	39,140,070	0.005
Federal agency securities	58,493,105	1.056
Total investments	<u>\$ 468,349,688</u>	

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Notes to the Financial Statements (continued)

September 30, 2017

**3. Restricted Investments (continued)**

**Interest-Rate Risk.** Interest-rate risk represents the exposure to fair market value losses arising from increasing interest rates. The Authority does not have a formal investment policy that limits investment maturities as a means of managing such exposure. As a means of keeping the interest-rate risk low, all investments held by the Authority are short-term in nature.

**Credit Risk.** The authorizing legislation of the Authority does not limit investments by credit rating categories. Authorizing legislation limits the investment choices of the Authority to: direct obligations or obligations guaranteed by the United States, obligations of states, territories, possessions and commonwealths of the United States, obligations of international banking institutions, repurchase agreements, investment contracts, certificates of deposits, guaranteed investment contracts, shares in mutual funds, investment companies, corporate commercial paper, money market portfolio and investment pools.

At September 30, 2017, the Authority's investment in money market funds were rated A-2 by Standard & Poor's, P-2 by Moody's Investor Service. The Authority's investments in commercial securities were rated A-1 by Standard & Poor's and P-1 by Moody's. The Authority's investments in Federal Government instruments were rated AA+ by Standard & Poor's and Aaa by Moody's Investor Service.

**Custodial Credit Risk.** The Authority does not have a custodial credit risk policy. This is the risk that the Government will not be able to recover the value of its investments that are in the possession of an outside party. At September 30, 2017, all investments under management by the Authority were held in the name of The Bank of New York Trust Company, N.A., as Trustee for the Authority. Investments in the trust accounts are limited to the investments permitted by the trust indenture.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**4. Restricted Loans Receivable**

Restricted Loans Receivable represent amounts due from the Government of the Virgin Islands in connection with the issuance of long-term debt. Under the Authority's investment and debt service fund administration, the Authority issues debt instruments (mainly bonds and notes) and loans the proceeds to the Government of the Virgin Islands under the same terms of the debt source. In connection with each issuance, the Government of the Virgin Islands has pledged specific revenues to repay the loans (and in turn for the Authority to repay the bonds). The Authority is fully dependent on receiving pledged revenues for the timely payment of principal and interest on the restricted receivables which are its predominant source for the Authority to repay its bonds and other obligations. As discussed in Note 16, the Government of the Virgin Islands is experiencing an extremely weak financial and liquidity condition and facing budgetary challenges and the challenge of unfunded pension liabilities. In 2017, Moody's downgraded the Government's credit rating citing the Government's extremely weak financial position and liquidity and its failure to access the capital markets for planned deficit financing, an extremely large unfunded pension liability and projections the pension plan will become insolvent in a few years.

To date, collection of Restricted Loans Receivable has not been affected. It is unknown what impact, if any, the Government's financial condition will have on the Authority.

Based on the fact that the restricted receivable is current as to principal and interest not only through the balance sheet date but also through the issuance date of these financial statements, the secured nature of the future payments by pledged revenues and other currently known facts, management believes a loss has not been incurred and has not recorded an allowance.

The Authority has evaluated the collectability of its restricted loans receivable from the Government based on current information including payment history and an assessment of the Government's current creditworthiness, and its ability to continue meeting principal and interest payments in accordance with loan agreements (see Note 16). At September 30, 2017, the Authority did not consider the loans due from the Government to be impaired, and has not reported an allowance for uncollectible balances.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**4. Restricted Loans Receivable (continued)**

On October 26, 2016, the Authority entered into a short-term, ninety (90) day non-interest bearing loan agreement with the Virgin Islands Waste Management Authority (VIWMA) in the amount of \$750 thousand to provide working capital to VIWMA. The loan repayment was contingent on the release of the Virgin Islands Legislature of landfill investment capital and other working capital which did not occur during the fiscal year. As of September 30, 2017, the amount due from VIWMA under the loan was \$750,000.

The Authority loaned the proceeds of the Series 2016A Notes to the Government. The loans, which are secured with pledged gross receipts taxes collected pursuant to Title 3, Section 43 of the Virgin Islands Code, bear the same interest rate, maturities and repayment terms as the notes payable (see Note 7).

The Authority loaned the proceeds of the Series 2015 A Grant Anticipation Revenue Bonds to the Government. The loan, which is secured by Federal Highway Grant Revenues, pursuant to the Revised Organic Act of 1954, the Virgin Islands Code and the Federal Highway Grant Anticipation Bond Act, bear the same interest rates, maturities, and repayment terms as the bonds payable (see Note 6)

The Authority loaned the proceeds of the Series 2014 E Revenue Note, Series 2014 D Revenue Bonds, Series 2014 C Revenue and Refunding Bonds, Series 2014 B Revenue Note, Series 2014 A Revenue Bonds, Series 2013 A Revenue Notes, Series 2012 C Revenue Bonds, Series 2012 A and B Revenue and Refunding Bonds, and Series 2006 A Revenue Bonds, to the Government. The loans, which are secured with pledged gross receipts taxes collected pursuant to Title 3, Section 43 of the Virgin Islands Code, bear the same interest rate, maturities and repayment terms as the notes and bonds payable (see Note 6 and Note 7).

The Authority loaned the proceeds of the Series 2013 B Revenue and Refunding Bonds, Series 2013 A Revenue and Refunding Bonds, Series 2012 A Revenue Bonds, Series 2010 A and B Revenue Bonds, Series 2009 A Bonds (Cruzan), Series 2009 A1, A2, B and C Revenue and Refunding Bonds, and Series 2009 A Bonds (Diageo), to the Government. The loans, which are secured with pledged matching fund revenues pursuant to Section 28(b) of the Revised Organic Act of the Virgin Islands, bear the same interest rates, maturities, and repayment terms as the bonds payable (see Note 6).

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**4. Restricted Loans Receivable (continued)**

The Authority loaned the proceeds of the Series 2012 A TIF Notes to the Government. The loan, which is secured by Island Crossings Incremental Tax Revenue, bears the same interest rate, maturity, and repayment terms as the note payable (see Note 7).

The Authority loaned the proceeds of the Series 2011 B Revenue Anticipation Notes to the Government. The loans, which are secured with pledged property taxes collected for tax years up to and including 2005 pursuant to Title 3, Section 31 of the Virgin Islands Code, bear the same interest rate, maturities and repayment terms as the notes payable (see Note 7).

On September 30, 2017, the Government advanced bond payments due on October 1, 2017 to the Authority. A summary of bond payments by associated bond series follows:

<b>Bonds Series</b>	<b>Payment</b>
2014 D Bond	\$ 190,000
2014 C Bond	5,240,000
2014 A Bond	1,635,000
2013 A Bond	7,555,000
2012 C Bond	1,820,000
2012 A and B Bonds	13,180,000
2012 A Bond	900,000
2010 A and B Bonds	2,520,000
2009 A Bonds (Cruzan)	740,000
2009 A1, A2, B and C Bonds	30,730,000
2009 A Bonds (Diageo)	5,235,000
2006 Bonds	3,360,000
	\$ 73,105,000

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**5. Capital Assets**

The capital assets for the fiscal year ended September 30, 2017, follows:

	<b>Balance 9/30/2016</b>	<b>Additions</b>	<b>Impairment/ Disposal</b>	<b>Transfers</b>	<b>Balance 9/30/2017</b>
Capital assets not being depreciated:					
Land and land improvements	\$ 5,763,178	\$ -	\$ -	\$ -	\$ 5,763,178
Construction in progress	8,106,274	8,801,230	-	(11,800,885)	5,106,619
Capital assets being depreciated:					
Buildings and building improvements	72,287,399	18,168	(2,183,607)	11,293,909	81,415,869
Personal property and equipment	73,071,441	692,650	(5,453,911)	506,976	68,817,156
Intangible assets - restricted	-	9,800,000	-	-	9,800,000
Intangible assets - unrestricted	18,636,837	-	-	-	18,636,837
Total	177,865,129	19,312,048	(7,637,518)	-	189,539,659
Less accumulated depreciation	(51,168,541)	(8,692,979)	1,778,765	-	(58,082,755)
Total capital assets, net	<u>\$ 126,696,588</u>	<u>\$ 10,619,069</u>	<u>\$ (5,858,753)</u>	<u>\$ -</u>	<u>\$ 131,456,904</u>

In April 2016, the legislature transferred the stock of Lonesome Dove Petroleum Co. to the Authority. The Company owns various ownership interests in oil and gas wells, reserves and acreage blocks valued in July 2016 at \$9.8 million.

**6. Bonds Payable**

A summary of bond activity, net of premium and discounts, for the fiscal year ended September 30, 2017, follows (in thousands):

	<b>Bonds Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Bonds Outstanding 9/30/2017</b>
Matching Funds Revenue Bonds	\$ 1,201,155	\$ -	\$ (45,670)	\$ 1,155,485
Gross Receipts Revenue Bonds	722,310	-	(24,525)	697,785
Federal-Aid Highway Bonds	85,415	-	(3,335)	82,080
Total	<u>\$ 2,008,880</u>	<u>\$ -</u>	<u>\$ (73,530)</u>	<u>\$ 1,935,350</u>

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**6. Bonds Payable (continued)**

At September 30, 2017, long-term debt consists of the following (in thousands):

Revenue Bonds payable:	
Matching Funds Revenue Bonds	\$ 1,155,485
Gross Receipts Revenue Bonds	697,785
Federal-Aid Highway Bonds	82,080
Plus unamortized premium/discount, net	49,483
Total bonds payable, net	\$ 1,984,833

**Matching Funds Revenue Bonds**

A summary of Matching Funds Revenue bond activity for the fiscal year ended September 30, 2017, follows (in thousands):

	<b>Bonds Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Bonds Outstanding 9/30/2017</b>
Series 2013 B	\$ 46,295	\$ —	\$ (5,250)	\$ 41,045
Series 2013 A	33,790	—	(2,320)	31,470
Series 2012 A	141,015	—	(850)	140,165
Series 2010 A and B	390,570	—	(2,395)	388,175
Series 2009 A (Cruzan)	35,575	—	(705)	34,870
Series 2009 A1, A2, B and C	316,815	—	(29,260)	287,555
Series 2009 A (Diageo)	237,095	—	(4,890)	232,205
Total	\$ 1,201,155	\$ —	\$ (45,670)	\$ 1,155,485

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

Bonds payable at September 30, 2017, in which federal arbitrage regulations apply, are comprised of the following (in thousands):

Series 2013 B Revenue and Refunding Bonds		
Interest at 3.00% to 5.00%	\$	41,045
Series 2013 A Revenue and Refunding Bonds		
Interest at 5.00% to 5.25%		31,470
Series 2012 A Revenue Bonds		
Interest at 4.00% to 5.00%		140,165
Series 2010 A and B Revenue Bonds		
Interest at 4.00% to 5.25%		388,175
Series 2009 A Revenue Bonds (Cruzan)		
Interest at 3.00% to 6.00%		34,870
Series 2009 A1, A2, B and C Revenue and Refunding Bonds		
Interest at 3.00% to 5.00%		287,555
Series 2009 A Revenue Bonds (Diageo)		
Interest at 6.00% to 6.75%		232,205
Total bonds payable		1,155,485
Less: Current portion		(47,680)
More: Unamortized bond premiums and discounts, net		10,907
Long-term portion of bonds payable	\$	1,118,712



Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

On October 17, 2013, the Authority issued the Series 2013 B Revenue and Refunding Bonds, the proceeds of which amounted to \$51,365,000. These bonds are secured by a pledge of Matching Fund Revenues, which includes certain funds established under the original indenture, the Eighth Supplemental Indenture and the Series 2013B Loan Notes issued by the Government. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The Series 2013 B Bonds were issued to: (i) refund a portion of the Series 2004 A Bonds, (ii) fund the Series 2013 B Subordinate Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2013 B Bonds. The Series 2013 B Bonds mature 2024 at an interest rate of 3.0% to 5.0%. The proceeds of the Series 2013 B Revenue and Refunding Bonds were placed in an irrevocable trust to provide for future debt service payments on the Series 2004 A. At October 1, 2014, the outstanding principal of the Series 2004 A Bonds was defeased through a call redemption amounting to \$58,835,000.

On September 19, 2013, the Authority issued the Series 2013 A Revenue and Refunding Bonds, the proceeds of which amounted to \$36,000,000. These bonds are secured by a pledge of Matching Fund Revenues, which includes certain funds established under the original indenture, the Eighth Supplemental Indenture and the Series 2013 A Loan Notes issued by the Government. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The Series 2013 A Bonds were issued to: (i) refund a portion of the Series 2004 A Bonds, Series 2009 A1 Bonds, and Series 2009 B Bonds, (ii) fund the Series 2013 A Subordinate Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2013 A Bonds. The Series 2013 A Bonds mature from 2018 to 2024 at an interest rate of 5.0% to 5.25%. The proceeds of the Series 2013 A Revenue and Refunding Bonds were placed in an irrevocable trust to provide for future debt service payments on the Series 2004 A, Series 2009 A1, and Series 2009 B Bonds. The economic gain obtained by this advance refunding is the difference between the present value of old debt service requirements and the new debt service. This refunding resulted in a deferred loss of approximately \$10.9 million and an economic loss of approximately \$1.5 million.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

On September 7, 2012, the Authority issued the Series 2012 A Revenue Bonds, the proceeds of which amounted to \$142,640,000. These bonds are secured by a pledge of Matching Fund Revenues, which includes certain funds established under the original indenture, the Seventh Supplemental Indenture and the Series 2012 Loan Notes issued by the Government. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The Series 2012 A Bonds were issued to: (i) finance various operating expenses and other obligations of the Government, (ii) fund the Series 2012 A Subordinate Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2012 A Bonds. The Series 2012 A Bonds mature from 2022 to 2032 at an interest rate of 4.0% to 5.0%.

On July 8, 2010, the Authority issued the Series 2010 A and B Revenue Bonds, the proceeds of which amounted to \$399,050,000. These bonds are secured by a pledge of Matching Fund Revenues, which includes certain funds established under the original indenture, the Sixth Supplemental Indenture and the Series 2010 Loan Notes issued by the Government. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The Series 2010 A Bonds were issued to: (i) finance various operating expenses of the Government, (ii) refinance a portion of the outstanding Series 2009 B1 and B2 Notes, (iii) fund the Series 2010 A Subordinate Lien Debt Service Reserve Account, and (iv) finance certain costs of issuance of the Series 2010 A Bonds. The Series 2010 B Bonds were issued to: (i) refinance a portion of the outstanding Series 2009 B1 and B2 Notes, (ii) fund the Series 2010 B Subordinate Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2010 B Bonds. The Series 2010 A Bonds amount to \$305,000,000 and mature from 2012 to 2029 at an interest rate of 4.00% to 5.00%. The Series 2010 B Bonds amount to \$94,050,000 and mature from 2020 to 2029 at an interest rate of 4.25% to 5.25%.

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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

On December 17, 2009, the Authority issued the Series 2009 A Bonds (Cruzan), amounting to \$39,190,000, to finance the costs of the development, acquisition, construction and installation of a wastewater treatment facility and to fund certain preliminary costs of the alteration, upgrade, expansion and renovation of the Cruzan distillery on St. Croix, to establish debt service reserves, and to finance costs of issuance of the 2009 A Bonds. These bonds are special limited obligations of the Authority payable from and secured by a pledge of the Cruzan Trust estate which includes certain funds established under the Subordinated Indenture and the First Supplemental Subordinate Indenture of Trust. The bonds bear interest at 3.00% to 6.00% and mature from 2010 to 2039 and are subject to an optional redemption price equal to 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.

In association with the Series 2009 A Bonds, the Authority entered into an agreement with Cruzan VIRIL, Ltd. (Cruzan), on October 6, 2009. Provisions of the agreement call for payments of excess matching funds, after debt service, debt service reserve, and sinking fund redemption payments, to the Government and Cruzan of 60% - 80%, and 54% - 60%, respectively.

On October 1, 2009, the Authority issued the Series 2009 A1, Series 2009 A2, Series 2009 B, and Series 2009 C Revenue and Refunding Bonds, the proceeds of which amounted to \$458,840,000. These bonds are secured by a pledge of Matching Fund Revenues, which includes certain funds established under the original indenture, the Fourth Supplemental Indenture and the Series 2009 Loan Notes issued by the Government. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The Series 2009 A1 and the Series 2009 A2 Bonds were issued to: (i) finance various capital projects of the Government, (ii) fund the Series 2009 A Senior Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2009 A1 and 2009 A2 Bonds. The Series 2009 A1 Bonds amounted to \$86,350,000 and mature from 2010 to 2039 at interest rates from 3.00% to 5.00%. The Series 2009 A2 Bonds amount to \$8,650,000 and mature from 2010 to 2011 at an interest rate of 3.00%. The Series 2009 B Bonds were issued to: (i) current refund the Series 1998 A Revenue and Refunding Bonds (Senior Lien/Refunding Bonds), (ii) fund the Series 2009 B Senior Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2009 B Bonds. The Series 2009 B Bonds amount to \$266,330,000 and mature from 2010 to 2025

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

at an interest rate of 5.00%. The Series 2009 C Bonds were issued to: (i) current refund the Series 1998 E Revenue and Refunding Bonds (Subordinate Lien/Capital Program Bonds), (ii) fund the Series 2009 C Subordinate Lien Debt Service Reserve Account, and (iii) finance certain costs of issuance of the Series 2009 C Bonds. The Series 2009 C Bonds amounted to \$97,510,000, and mature from 2010 to 2022 at an interest rate of 5.00%. The Series 2009 Bonds are subject to optional redemption by the Authority on or after October 1, 2019, at redemption price of 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.

On July 9, 2009, the Authority issued the Series 2009 A Bonds (“Diageo”), the proceeds of which amounted to \$250,000,000. These bonds are secured by a pledge of Diageo Matching Fund Revenues (Matching Funds generated from the sale of Captain Morgan rum products), which includes certain funds established under the original indenture, the Third Supplemental Indenture and the 2009 Matching Fund Loan Note – Diageo Project, Series A issued by the Government. The bonds bear interest at 6.00% to 6.75% and mature from 2013 to 2037. The proceeds were loaned to the Government under the same terms as the bonds. The bonds are limited special obligations of the Authority. The bonds were issued to: (i) provide a grant to Diageo USVI, Inc. (“Diageo USVI”) to finance the costs of the acquisition, design, development, construction and equipping of a rum production and maturation warehouse facility to be located on St. Croix (the Diageo Project) (ii) redeem the Subordinated Revenue Bond Anticipation Notes (Virgin Islands Matching Fund Loan Notes – Diageo Project) Series 2009 A issued to finance preliminary costs of the Diageo Project (iii) fund the Series 2009 A Senior Lien Debt Service Reserve Account, (iv) pay capitalized interest on the Series 2009 A Bonds, and (v) finance certain costs of issuance of the Series 2009 A Bonds. The Series 2009 A Bonds maturing on or after October 1, 2020 shall be subject to optional redemption on or after October 1, 2019, at a redemption price equal to 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.

In association with the Series 2009 A Bonds, the Authority entered into an agreement with Diageo USVI, Inc. (Diageo), on June 17, 2008. Provisions of the agreement call for payments of excess matching funds, after debt service, debt service reserve, and sinking fund redemption payments, to Diageo of 49.5% - 57.0%.

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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

The proceeds of the Series 1992 Revenue bonds were placed in an irrevocable trust to provide for all future debt service payments on the Series 1989 Revenue bonds. At September 30, 2017, the outstanding principal of defeased Series 1989 bonds was \$4,245,000.

All assets held by irrevocable trusts for the refunding of prior outstanding debt and the corresponding liabilities are not included in the Authority's financial statements.

***Pledged Funds***

The Government has pledged the Matching Fund Revenues, as described below, to the timely payment of principal and interest on the Series 2013 B Bonds, Series 2013 A Bonds, Series 2012 A Bonds, Series 2010 A and B Bonds, Series 2009 A Bonds (Cruzan), the Series 2009 A1, A2, B and C Bonds, and the Series 2009 A Bonds (Diageo). Thus, all amounts to be received by the Government from federal rum excise tax are deposited directly in a trust account from which the 2013 B, 2013 A, 2012 A, 2010 A and B, 2009 A Cruzan, 2009 A1, A2, B and C, and 2009 A Diageo Bonds are paid in accordance with the Indenture of Trust.

The Secretary of the United States Department of Treasury makes annually, certain transfers to the Government of substantially all excise taxes imposed and collected under the internal revenue laws of the United States in any fiscal year on certain products produced in the Virgin Islands (primarily rum), and exported to the United States from the Virgin Islands. The amount required to be remitted to the Government by the Secretary of the Treasury is an amount no greater than the total amount of local revenues (primarily taxes) collected by the Government in each fiscal year. The term "matching fund revenues" is used to denote these payments.

Estimated prepayments of matching fund revenues are made to the Government prior to the beginning of each fiscal year, subject to adjustment for the amount of local revenue actually collected by the United States Department of Treasury during such year. Such adjustments are made to the estimated prepayments for a subsequent fiscal year.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

***Interest on Bonds***

Interest on the Series 2013 B Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2013 B Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

Interest on the Series 2013 A Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2013 A Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

Interest on the Series 2012 A Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2012 A Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

Interest on the Series 2010 A and B Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2010 A and B Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues. The bonds were fully defeased through an optional redemption on October 1, 2014.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

***Interest on Bonds (continued)***

Interest on the Series 2009 A Bonds (Cruzan) is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2009 A Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

Interest on the Series 2009 A1, A2, B and C Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2009 A1, A2, B and C Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

Interest on the Series 2009 A Bonds (Diageo) is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2009 A Bonds. The principal and interest payments on October 1 are funded by the Matching Fund Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Matching Fund Revenues.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

***Interest on Bonds (continued)***

Interest expense related to matching fund revenue bonds payable during the fiscal year ended September 30, 2017, was as follows (in thousands):

Series 2013 B Revenue and Refunding Bonds	\$	2,052
Series 2013 A Revenue and Refunding Bonds		1,604
Series 2012 A Revenue Bonds		6,945
Series 2010 A and B Revenue Bonds		19,540
Series 2009 A Revenue Bonds (Cruzan)		2,070
Series 2009 A1, A2, B, C Revenue and Refunding Bonds		14,299
Series 2009 A Revenue Bonds (Diageo)		15,564
Total	<u>\$</u>	<u>62,074</u>

***Debt Service Requirements on Bonds***

Maturity dates and debt service payment requirements as of September 30, 2017, for the Matching Funds Revenue Bonds are as follows (in thousands):

<b>October 1</b>	<b>Total Debt Services</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2018	\$ 47,680	\$ 60,849	\$ 108,529
2019	50,170	58,334	108,504
2020	52,725	55,682	108,407
2021	55,435	52,891	108,326
2022	58,790	49,933	108,723
2023-2027	335,425	199,665	535,090
2028-2032	356,690	104,139	460,829
2033-2037	155,690	32,769	188,459
2038-2040	42,880	2,552	45,432
	<u>\$ 1,155,485</u>	<u>\$ 616,814</u>	<u>\$ 1,772,299</u>



Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

***Debt Service Requirements on Bonds (continued)***

The Series 2013 B and Series 2013 A Bonds are not redeemable at the option of the Authority.

The Series 2012 A Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2012 A Bonds</u>	<u>Price</u>
October 1, 2023 and thereafter	100%

The Series 2010 A and B Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2010 A and B Bonds</u>	<u>Price</u>
October 1, 2021 and thereafter	100%

The Series 2009 A Bonds (Cruzan) maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2009 A Bonds (Cruzan)</u>	<u>Price</u>
October 1, 2019 and thereafter	100%

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Matching Funds Revenue Bonds (continued)**

*Debt Service Requirements on Bonds (continued)*

The Series 2009 A1, A2, B and C Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2009 A1, A2, B and C Bonds</b>	<b>Price</b>
October 1, 2019 and thereafter	100%

The Series 2009 A Bonds (Diageo) maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2009 A Bonds (Diageo)</b>	<b>Price</b>
October 1, 2020 and thereafter	100%

**Gross Receipts Revenue Bonds**

A summary of Gross Receipts Revenue bond activity for the fiscal year ended September 30, 2017, follows (in thousands):

	<b>Bonds Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Bonds Outstanding 9/30/2017</b>
Series 2014 D	\$ 5,600	\$ —	\$ (175)	\$ 5,425
Series 2014 C	242,495	—	(4,995)	237,500
Series 2014 A	48,160	—	(1,560)	46,600
Series 2012 C	31,725	—	(1,775)	29,950
Series 2012 A and B	194,500	—	(12,780)	181,720
Series 2006 A	199,830	—	(3,240)	196,590
Total	\$ 722,310	\$ —	\$ (24,525)	\$ 697,785

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

Gross Receipts Revenue bonds payable at September 30, 2017, in which federal arbitrage regulations apply are comprised of the following (in thousands):

Series 2014 D Revenue Bonds		
Interest at 6.029%	\$	5,425
Series 2014 C Revenue and Refunding Bonds		
Interest at 4.50% to 5.00%		237,500
Series 2014 A Revenue Bonds		
Interest at 5.00%		46,600
Series 2012 C Revenue Bonds		
Interest at 3.00% to 5.00%		29,950
Series 2012 A and B Revenue and Refunding Bonds		
Interest at 2.25% to 5.25%		181,720
Series 2006 A Revenue Bonds		
Interest at 3.50% to 5.00%		196,590
Total bonds payable		697,785
Less: Current portion		(25,425)
More: Unamortized bond premiums and discounts, net		28,915
Long-term portion of bonds payable	\$	701,275

On December 3, 2014, the Authority issued the Series 2014 D Revenue Bonds, the proceeds of which amounted to \$5,765,000. These bonds are secured by the pledge of gross receipts tax revenues, subject to the annual moderate-income housing fund deposit as well as any prior liens or pledges. The Series 2014 D Bonds were issued to (i) finance certain costs associated with the broadband expansion program, (ii) fund the debt service reserve of the Series 2014 D Bonds in an amount necessary to meet debt service requirements, and (iii) pay the costs of issuance related to the Series 2014 D Bonds accounts. The Series 2014 D Bonds mature in 2033 at an interest rate of 6.03%.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

On November 14, 2014, the Authority issued the Series 2014 C Revenue and Refunding Bonds, the proceeds of which amounted to \$247,050,000. These bonds are secured by the pledge of gross receipts tax revenues, subject to the annual moderate-income housing fund deposit as well as any prior liens or pledges. The Series 2014 C Bonds were issued to (i) refund the outstanding Series 2003 A Bonds, (ii) finance all or a portion of the costs of certain capital projects, and (iii) pay the costs of issuance related to the Series 2014 C Bonds. The Series 2014 C Bonds mature from 2015 to 2044 at an interest rate of 4.50% to 5.00%.

The proceeds of the Series 2014 C Bonds related to the refunding were placed in a trust account to provide for all future debt service payments on the 2016 to 2034 maturities of the Series 2003 A Bonds. Approximately \$235,249,196 of bond proceeds were deposited into the Escrow Fund accounts. On December 1, 2014, the Series 2003 A bonds were defeased through the exercise of call redemptions.

On September 5, 2014, the Authority issued the Series 2014 A Revenue Bonds, the proceeds of which amounted to \$49,640,000. These bonds are secured by the pledge of gross receipts tax revenues, and are subject to the annual moderate-income housing fund deposit as well as any prior liens or pledges. The bonds were issued to (i) finance all or a portion of the costs of certain capital projects, as authorized by the Virgin Islands Legislature in 2013 V.I. Act 7499, as amended by 2014 V.I Act 7631 as further amended by 2014 V.I. Act 7637 and approved by the Authority by resolution, (ii) fund the Debt Service Reserve account in an amount necessary to meet the Debt Service Reserve Requirement, and (iii) pay the costs and expenses of issuing and delivering the Series 2014 A Bonds. The Series 2014 A Bonds mature from 2015 to 2034 at an interest rate of 5.0%.

On December 19, 2012, the Authority issued the Series 2012 C Revenue Bonds, the proceeds of which amounted to \$35,115,000. These bonds are secured by the pledge of gross receipts tax revenues, and are subject to the annual moderate-income housing fund deposit as well as any prior liens or pledges. The bonds were issued to (i) provide a loan to the Government to be used to finance certain operating expenses and other obligations of the Government, (ii) fund capitalized interest on a portion of the Series 2012 C Bonds, and (iii) pay the costs and expenses of issuing and delivering the Series 2012 C Bonds. The Series 2012 C Bonds mature from 2017 to 2042 at an interest rate of 3.0% to 5.0%.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

On November 20, 2012, the Authority issued the Series 2012 A and B Revenue and Refunding Bonds, the proceeds of which amounted to \$228,805,000. These bonds are secured by the pledge of gross receipts tax revenues, subject to the annual moderate-income housing fund deposit as well as any prior liens or pledges. The Series 2012A Bonds were issued to (i) refund the outstanding Series 1999 A Bonds, (ii) refund the outstanding 2010 A1 and A2 Notes, (iii) pay the costs and expenses of issuing and delivering the Series 2012 A Bonds, and (iv) fund the Debt Service Reserve account in an amount necessary to meet the Debt Service Reserve requirement related to the Series 2012 A Bonds. The Series 2012 A Bonds mature from 2017 to 2032 at an interest rate of 2.25% to 5.0%. The Series 2012 B Bonds were issued to (i) refinance the outstanding 2011 A Notes, which initially financed the Broadband Project, (ii) pay the costs and expenses of issuing and delivering the Series 2012 B Bonds, and (iii) fund the Debt Service Reserve account in an amount necessary to meet the Debt Service Reserve requirement related to the Series 2012 B Bonds. The Series 2012 B Bonds mature in 2027 at an interest rate of 5.25%.

The current refunding of the Series 1999 A Bonds, on November 20, 2012, was made in order to obtain lower interest rates. The economic gain obtained by this current refunding is the difference between the present value of old debt service requirements and the new debt service. This refunding resulted in a debt service saving of approximately \$11.9 million and an economic gain of approximately \$7.7 million.

On September 28, 2006, the Authority issued the Series 2006 A Bonds, the proceeds of which amounted to \$219,490,000. These bonds are secured by a pledge of the Trust estate, which includes certain funds established under the original Indenture, the Seventh Supplemental Indenture and the 2006 Gross Receipts Taxes Loan Note, Series issued by the Government. The proceeds were loaned to the Government under the same terms as the Bonds. The bonds are limited special obligations of the Authority. The bonds bear interest at 3.50% to 5.00% and mature from 2007 to 2029. The proceeds of the bonds were issued to: (i) refund a portion of the Authority's Revenue Bonds, Series 1999 A, (ii) pay the cost of a termination fee in connection with an outstanding swap option agreement, (iii) fund certain capital projects, (iv) fund the Debt Service Reserve Account, (v) pay certain costs of issuing the Series 2006 A Bonds and (vi) fund a net payment reserve account for a new swap agreement. The Series 2006 A Bonds maturing on or before October 1, 2016 are not subject to optional redemption. The advance refunding of the 2024 and 2029 maturities of the Series 1999 A Bonds was made in order to obtain lower interest rates.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

The economic gain obtained by this advance refunding is the difference between the present value of old debt service requirements and the new debt service. This refunding resulted in a debt service saving of approximately \$40.8 million and an economic gain of approximately \$25.6 million.

The proceeds of the Series 2006 A Bonds related to the refunding were placed in a trust account to provide for all future debt service payments on the 2024 to 2029 maturities of the Series 1999 A Bonds. Approximately \$175,125,168 of funds was deposited into the Escrow Fund accounts. At September 30, 2017, the Series 1999A Revenue Bonds were fully defeased.

***Pledged Funds***

The Government has pledged Gross Receipts Taxes subject to the annual moderate-income housing fund deposit, as well as any prior lien or pledge, to the timely payment of the principal and interest on the Series 2016 A Notes, Series 2014 E Notes, Series 2014 D Bonds, Series 2014 C Bonds, Series 2014 B Notes, Series 2014 A Bonds, Series 2013 B Notes, Series 2013 A Notes, Series 2012 C Bonds, Series 2012 A and B Bonds, Series 2011 A Notes, and the Series 2006 A Bonds. The Government has contracted an independent certified public accounting firm to provide quarterly verification of gross receipts deposits made to the collecting agent, in accordance with bond covenants.

***Interest on Bonds***

Interest on the Series 2014 D Bonds is payable semi-annually on April 1 and October 1, and the principal is payable in total on October 1, 2033. The Government is responsible for all principal and interest payments on the Series 2014 D Bonds. The principal and interest payments on October 1 are funded by the Gross Receipts Taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts Taxes.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

***Interest on Bonds (continued)***

Interest on the Series 2014 C Bonds is payable semi-annually on April 1 and October 1, and the principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2014 C Bonds. The principal and interest payments on October 1 are funded by the Gross Receipts Taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts Taxes.

Interest on the Series 2014 A Bonds is payable semi-annually on April 1 and October 1, and the principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2014 A Bonds. The principal and interest payments on October 1 are funded by the Gross Receipts Taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts Taxes.

Interest on the Series 2012 C Bonds is payable semi-annually on April 1 and October 1, and the principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2012 C Bonds. The principal and interest payments on October 1 are funded by the Gross Receipts Taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts Taxes.

Interest on the Series 2012 A and B Bonds is payable semi-annually on April 1 and October 1, and the principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2012 A and B Bonds. The principal and interest payments on October 1 are funded by the Gross Receipts Taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts Taxes.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

***Interest on Bonds (continued)***

Interest on the Series 2006 A Bonds is payable semi-annually on April 1 and October 1, and principal is payable annually on October 1. The Government is responsible for all principal and interest payments on the Series 2006 A bonds. The principal and interest payments on October 1 are funded by Gross Receipts taxes, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by Gross Receipts taxes.

Interest expense related to bonds payable during the fiscal year ended September 30, 2017, was as follows (in thousands):

Series 2014 D Revenue Bonds	\$ 327
Series 2014 C Revenue Bonds	11,816
Series 2014 A Revenue Bonds	2,330
Series 2012 C Revenue Bonds	1,461
Series 2012 A and B Revenue and Refunding Bonds	8,560
Series 2006 A Revenue Bonds	9,508
	<hr/>
	34,002
Other interest expense mainly related to loans and notes payable outstanding	1,445
Total	<hr/> <hr/> <u>\$ 35,447</u>



**Virgin Islands Public Finance Authority**  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

*Interest on Bonds (continued)*

Maturity dates and debt service payment requirements as of September 30, 2017, for the Gross Receipts Revenue Bonds are as follows (in thousands):

<b>October 1</b>	<b>Total Debt Services</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2018	\$ 25,425	\$ 33,538	\$ 58,963
2019	26,205	32,475	58,680
2020	27,450	31,248	58,698
2021	28,690	29,982	58,672
2022	30,095	28,595	58,690
2023-2027	187,630	116,830	304,460
2028-2032	241,130	63,546	304,676
2033-2037	106,555	11,901	118,456
2038-2042	14,265	4,158	18,423
2043-2045	10,340	716	11,056
	<u>\$ 697,785</u>	<u>\$ 352,988</u>	<u>\$ 1,050,773</u>

The Series 2014 D Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2014 D Bonds</b>	<b>Price</b>
Any time prior to maturity	100% Make-Whole Redemption Price

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

***Debt Service Requirements on Bonds (continued)***

The Series 2014 C Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2014 C Bonds</u>	<u>Price</u>
October 1, 2024 and thereafter	100%

The Series 2014 A Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2014 A Bonds</u>	<u>Price</u>
October 1, 2024 and thereafter	100%

The Series 2012 C Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<u>Series 2012 C Bonds</u>	<u>Price</u>
October 1, 2030 and thereafter	100%

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Gross Receipts Revenue Bonds (continued)**

***Debt Service Requirements on Bonds (continued)***

The 2012 Series A and B Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2012 A and B Bonds</b>	<b>Price</b>
October 1, 2032 (Series 2012 A)	100%
October 1, 2027 (Series 2012 B)	Make-Whole Redemption Price

The Series 2006 A Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2006 A Bonds</b>	<b>Price</b>
October 1, 2016 and thereafter	100%

**Federal-Aid Highway Revenue Bonds**

A summary of Federal- Aid Highway Revenue bond activity for the fiscal ended September 30, 2017, follows (in thousands):

	<b>Bonds Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Bonds Outstanding 9/30/2017</b>
Series 2015	\$ 85,415	\$ –	\$ (3,335)	\$ 82,080
Total	\$ 85,415	\$ –	\$ (3,335)	\$ 82,080

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Federal-Aid Highway Revenue Bonds (continued)**

Bonds payable at September 30, 2017, in which federal arbitrage regulations apply, are comprised of the following (in thousands):

Series 2015 Grant Anticipation Revenue Bonds	
Interest at 3.00% to 5.00%	\$ 82,080
Total bonds payable	<u>82,080</u>
Less: Current portion	(3,470)
More: Unamortized bond premiums and discounts, net	9,661
Long-term portion of bonds payable	<u><u>\$ 88,271</u></u>

On December 15, 2015, the Authority issued the Series 2015 Grant Anticipation Revenue Bonds (the "Series 2015 Bonds"), the proceeds of which amounted to \$89,880,000. These bonds are secured by a lien on a security interest in, the Trust Estate, which includes, all rights and interests in (i) the Federal Highway Grant Revenues, (ii) subject to the limitations set forth in the Indenture, the Transportation Trust Fund and the Pledged Transportation Trust Fund Revenues, (iii) the amounts on deposit in certain funds and accounts created under the Indenture, including Debt Service Reserve Fund and (iv) the Loan Agreement and the Loan Note. The bonds are limited special obligations of the Authority. The Series 2015 Grant Anticipation Revenue Bonds were issued to (i) finance costs of certain highway capital projects, (ii) establish debt service reserves and (iii) pay the costs of issuance related to the Series 2015 Grant Anticipation Revenue Bonds. The Series 2015 Bonds mature from 2016 to 2033 at an interest rate of 3.00% to 5.00%.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Federal-Aid Highway Revenue Bonds (continued)**

***Pledged Funds***

The Government has pledged the Federal Highway Grant Revenues, as described below, to the timely payment of principal and interest on the Series 2015 Bonds. The Federal Highway Administration's Puerto Rico Division and the Government's Department of Public Works and the Authority, have entered into a Memorandum of Understanding, dated December 9, 2015, documenting the procedures, roles, and responsibilities for (i) programming and authorizing the Approved Projects, (ii) supervising the construction of the Approved Projects, (iii) paying debt service on the Bonds and other Bond Related Charges, and (iv) establishing the funding, transfer, and disbursement process for the proceeds of the Bonds.

***Interest on Bonds***

Interest on the Series 2015 Bonds is payable semi-annually on March 1 and September 1, and principal is payable annually on September 1. The Government is responsible for all principal and interest payments on the Series 2015 Bonds. The principal and interest payments on September 1 are funded by the Federal Highway Grant Revenues, and the required investment to meet the April 1 interest payment is determined and deposited into the debt service reserve accounts, which is also funded by the Federal Highway Grant Revenues.

Interest expense related to matching fund revenue bonds payable during the period ended September 30, 2017 was as follows (in thousands):

Series 2015 Grant Anticipation Revenue Bonds	\$ 4,237
Total	\$ 4,237

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Notes to the Financial Statements (continued)

September 30, 2017

**6. Bonds Payable (continued)**

**Federal- Aid Highway Revenue Bonds (continued)**

*Debt Service Requirements on Bonds*

Maturity dates and debt service payment requirements as of September 30, 2017, for the Federal Highway Grant Revenue Bonds are as follows (in thousands):

<b>October 1</b>	<b>Total Debt Services</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2018	\$ 3,470	\$ 4,104	\$ 7,574
2019	3,645	3,931	7,576
2020	3,825	3,748	7,573
2021	4,015	3,557	7,572
2022	4,220	3,356	7,576
2023-2027	24,465	13,399	37,864
2028-2032	31,225	6,640	37,865
2033-2037	7,215	361	7,576
	<u>\$ 82,080</u>	<u>\$ 39,096</u>	<u>\$ 121,176</u>

The Series 2015 Bonds maturing after the dates below are redeemable at the option of the Authority, at prescribed redemption prices expressed as a percentage of the principal amount, as follows:

<b>Series 2015 Bonds</b>	<b>Price</b>
September 1, 2025 and thereafter	100%

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**7. Loans and Notes**

Loans and notes outstanding for the fiscal year ended September 30, 2017, follows (in thousands):

	<b>Loans Outstanding 9/30/2016</b>	<b>New Issuances</b>	<b>Debt Payments</b>	<b>Loans Outstanding 9/30/2017</b>
2016 A Notes	\$ —	\$ 9,486	\$ (763)	\$ 8,723
2014 E Notes	—	20,000	—	20,000
2014 B Notes	10,000	—	(2,000)	8,000
2013 A Notes	2,200	—	(1,347)	853
2011 B Revenue Anticipation Notes	4,997	—	(1,862)	3,135
2012 A TIF Notes	12,744	—	(1,296)	11,448
WICO	32,181	11,008	(523)	42,666
<b>Total</b>	<b>\$ 62,122</b>	<b>\$ 40,494</b>	<b>\$ (7,791)</b>	<b>\$ 94,825</b>

On October 1, 2016, the Authority issued two Subordinate Lien Revenue Notes, Series 2016A (Virgin Islands Gross Receipts Taxes Loan Notes-Emergency First Responder Project), collectively the “Series 2016A Notes” in an aggregate amount of up to \$10,000,000 to: (i) finance the acquisition of public safety vehicles and related equipment (the “Series 2016A-1 Project”), and (ii) to finance certain consulting services for the improvement of public safety and security in the Virgin Islands, (the “Series 2016A-2 Project”), and (iii) to pay certain costs incidental to the issuance of the Series 2016A Notes. The Series 2016A Notes mature in 2021 with variable interest rates based on the 90-day LIBOR plus 375 basis points. The Series 2016A Notes are subject to prepayment by the Authority in whole or in part at any time upon 100% payment of the outstanding principal plus interest accrued to the prepayment date. On October 7, 2016, initial draws amounted to \$1,244,367 from the Series 2016A-1 Project Note, and \$1,226,253 from the Series 2016A-2 Project Note were drawn from the \$10 million note. On May 3, 2017, a second draw of \$4,100,000 was taken toward the Series 2016A-1 Project Note. On September 1, 2017 a third draw of \$2,790,000 was taken toward the Series 2016 A-1 Project Note and a second draw of \$125,000 was taken from the Series 2016 A-2 Project Note. During the fiscal year, \$762,381 was repaid, bringing the outstanding balance at September 30, 2017 to \$8.7 million.

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**Notes to the Financial Statements (continued)**

September 30, 2017

**7. Loans and Notes (continued)**

On December 4, 2014, the Authority issued the Subordinate Lien Revenue Anticipation Notes Series 2014 E (Virgin Islands Gross Receipts Taxes Loan Note), in the aggregate amount of \$40,000,000 (the “2014 E Notes”). The purpose of the 2014 E Notes is to provide a loan to the Government to (i) provide funds for any purpose for which the Government is authorized to use and expend monies, including but not limited to current expenses, capital expenditures, and discharge of any obligations of the Government, and (ii) pay the costs of issuance of the Series 2014 E Notes. On December 18, 2015, the Authority withdrew an additional \$20,000,000 from the Subordinate Lien Revenue Anticipation Notes Series 2014 E (Virgin Islands Gross Receipts Taxes Loan Note), bringing the total loan to \$60,000,000. As of September 30, 2017, the outstanding balance was \$20 million.

On September 12, 2014, the Authority issued the Subordinate Lien Revenue Notes, Series 2014 B (Virgin Islands Gross Receipts Taxes Loan Note) in the aggregate amount of \$14,000,000 (the “2014 B Notes”). The proceeds of the Series 2014 B Notes were loaned to the Government under the same terms, for the purposes of (i) financing general obligations of the Government, and (ii) paying certain costs of issuing the 2014 B Notes. Principal is payable in eighty-four (84) consecutive monthly principal installments commencing on November 1, 2014. Interest is assessed at 375 points above the 90-day LIBOR rate.

On May 14, 2013, the Authority issued the Subordinate Lien Revenue Notes, Series 2013 A (Virgin Islands Gross Receipts Taxes Loan Note) in the aggregate amount of \$6,700,000 (the “2013 A Notes”). The proceeds of the Series 2013 A Notes were loaned to the Government under the same terms, for the purposes of (i) financing the acquisition of a fleet of vehicles for the Virgin Islands Police Department, and (ii) paying certain costs of issuing the 2013 A Notes. Principal and interest are paid in monthly installments following each respective draw and continuing thereafter for thirty-five (35) consecutive monthly principal installments. Interest is assessed at 375 points above the 90-day LIBOR rate. At September 30, 2017, the Authority had drawn \$6.7 million of loan funds and repaid \$5.8 million.



Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**7. Loans and Notes (continued)**

On November 14, 2011, the Authority entered into a Property Tax Revenue Anticipation Note Loan Agreement (the “2011 B Revenue Anticipation Notes”). Under the terms of the Loan Agreement, the Employees’ Retirement System of the Government will loan the Authority up to \$13,000,000. The purpose of the 2011 B Revenue Anticipation Notes is secured by Property Tax revenue up to and including tax year 2005 to provide a loan to the Government to finance (i) payments made by the Government to government employees who elected to retire under the Retirement Incentive Program, (ii) expenses incurred by the Office of the Lieutenant Governor related to processing, issuing and collecting property tax bills, and (iii) loan issuance costs. The financing is provided under the 2011 Economic Stability Act enacted in July 2011 by the Government. The 2011 B Revenue Anticipation Notes have a term of five years, with interest rate of 4.91% and a maturity date of December 15, 2016. After the five-year term of the 2011 B Revenue Anticipation Notes, the loan converted to a term loan.

On September 25, 2009, the Authority entered into a Bond Anticipation Note Purchase Agreement with a local bank. Under the terms of the Note Purchase Agreement, the bank will purchase up to \$15,700,000 in federally taxable Bond Anticipation Notes (the “2009 A TIF Notes”) issued by the Authority. The purpose of the Series 2009 A TIF Notes is to provide a loan to the Government (the “Series 2009 A Tax Increment Revenue Loan Note”) to finance the development of a shopping complex on the island of St. Croix. The financing is provided under Tax Increment Financing legislation enacted in October 2008 by the Government. Both the 2009 A TIF Notes and the Series 2009 Tax Increment Revenue Loan Note have a term of three years, maturing on October 1, 2012 with interest of 300 points above the J.P. Morgan Chase Prime Rate or 6.25%, whichever is higher. Under the terms of the 2009 A TIF Notes, the Authority may issue Tax Increment Revenue Bonds to defease the debt prior to that date. The proceeds were used to: (i) fund a capitalized interest account, (ii) pay costs of issuance, and (iii) fund the first phase of the development of the shopping complex. On December 5, 2016, a redemption of \$1 million of the Series 2012 A TIF Notes was made directly by the Government, pursuant to the Series 2012A Term Loan Indenture of Trust.

On September 24, 2012, the Authority authorized an extension of the maturity date on the Series 2009 A TIF Notes, from October 1, 2015 to October 1, 2017, which was then converted to the Series 2012 A term loan note (the “2012 A TIF Notes”). The Authority sold \$13,700,000 in 2012 A TIF Notes to the local bank, and loaned that amount to the Government.

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Notes to the Financial Statements (continued)

September 30, 2017

**7. Loans and Notes (continued)**

On October 18, 2013, WICO finalized an agreement with Banco Popular (the Bank) to refinance a loan in the amount of \$28,517,391 at an effective interest rate of 6.18% per annum with payments based on a 25-year amortization with a final maturity in six (6) years. The loan provided for an interest-only period of twelve months from the issuance date. The final loan payment is a balloon payment of the outstanding principal balance, plus unpaid interest accrued and fees to the date of final payment. WICO refinanced this loan on July 27, 2017 as part of a consolidation of its loans with the Bank.

On November 12, 2014, WICO finalized a loan with Banco Popular de Puerto Rico in the amount of \$3,750,000 to provide additional financing for a pier construction project. The loan bears interest at 6.75% and payments are based on a 25-year amortization, with a final maturity in six (6) years. The loan provided for an interest-only repayment period of twelve (12) months from its issue date. The final loan payment is a balloon payment of the outstanding principal balance, plus unpaid interest accrued and fees to the date of final payment. WICO refinanced this loan on July 27, 2017 as part of a consolidation of its loans with the Bank.

On March 29, 2016, WICO secured a non-revolving line of credit with Banco Popular in the amount of \$11.6 million to finance the refurbishment and development of the WICO dock. The non-revolving line of credit had a term of one year with interest-only payments at a fixed rate of 5.25%. At the end of the year, the non-revolving line of credit was to be converted to a five (5) year Commercial Term Loan with payments based on a 25-year amortization and a final maturity in five (5) years. The construction project was delayed, and WICO requested an extension of the maturity date of the line of credit. On March 10, 2017, Banco Popular approved the Company's request to extend the maturity date of the note from March 29, 2017, to July 31, 2017. WICO refinanced this loan on July 27, 2017 as part of a consolidation of its loans with the Bank.

On July 27, 2017, WICO consolidated its existing loans with Banco Popular in the amount of \$42,697,836 at a fixed interest rate of 5.25% per annum, amortized on a 25-year term with a final maturity in five years. Should WICO stay in compliance with the terms of Consolidated Loan, then upon maturity, WICO may refinance the loan for a term not to exceed twenty (20) years, subject to new terms and conditions. WICO may prepay the Consolidated Loan, however there is a prepayment penalty of 2% of the outstanding principal of the Consolidated Loan.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**7. Loans and Notes (continued)**

Security and collateral for the Consolidated Loan include a first-priority security interest in WICO's assets and a pledge of WICO revenues. WICO must also maintain insurance on its facilities at full replacement cost value, and business interruption insurance equal to one year's net revenues. WICO is required to pay all payments in lieu of taxes (PILOT) to the Government of the Virgin Islands. WICO is required to maintain a Debt Service Reserve Fund with the Bank in the amount of \$3,070,390. WICO received approval from the Bank for issuance costs of the Consolidated Loan to be paid from the Debt Service Reserve Account. The Debt Service Reserve Fund is to be replenished within one year from the closing date.

WICO is also required to maintain a Debt Service Coverage Ratio Reserve with an amount equal to the shortfall, if any, between WICO's earnings before interest, taxes, depreciation and amortization (EBITDA) and WICO's required annual debt service coverage ratio (DSCR), so that net revenues are not less than 1.25 times annual debt service payments. WICO is also required to maintain a Fixed Coverage Ratio of 1.10 times EBITDA divided by the current portion of long term debt (CPLTD) plus interest expense, PILOT, maintenance and capital expenditures. At the date of the Consolidated Loan WICO held \$213,202 in the Debt Service Coverage Ratio Reserve Fund.

As part of the loan agreements, no dividends may be declared, and no additional equity interests may be granted during the term of the loans without the lenders approval.

**Pledged Funds**

The Government has pledged Property Tax Revenue to the timely payment of the principal and interest on the 2011 B Loan. Surplus property tax receipts will be deposited into the Special Real Property Tax Receipts Fund account in accordance with the Loan Agreement.

The Government has pledged Island Crossings Incremental Tax Revenue and proceeds of the anticipated Tax Increment Revenue Bond Anticipation Note to the timely payment of the principal and interest on the 2012 A Loan. Incremental Tax Revenue will be deposited into the Island Crossing Tax Increment Trust account in accordance with the Loan Agreement.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**7. Loans and Notes (continued)**

**Pledged Funds (continued)**

The Authority has pledged WICO revenues to the timely payment of principal and interest of the loan. Interest expense during the fiscal year ended September 30, 2017, was \$2.3 million.

Future minimum payments of principal for the five years subsequent to September 30, 2017, and thereafter, are as follows:

Fiscal Year	2016 A GRT Loan Note	2014 E GRT Loan Note	2014 B GRT Loan Note	2013 A Revenue Loan Note	2011 B Revenue Anticipation Note	2012 A TIF Bond Anticipation Note	WICO
2018	\$ 2,136,303	\$ 15,000,000	\$ 2,000,000	\$ 853,056	\$ 2,491,761	\$ 267,956	\$ 585,777
2019	2,136,303	5,000,000	2,000,000	–	643,682	11,179,632	820,377
2020	2,136,303	–	2,000,000	–	–	–	858,914
2021	2,136,303	–	2,000,000	–	–	–	911,978
2022	178,025	–	–	–	–	–	39,489,087
Thereafter	–	–	–	–	–	–	–
	8,723,237	20,000,000	8,000,000	853,056	3,135,443	11,447,588	42,666,133
Less current debt	2,136,303	15,000,000	2,000,000	853,056	2,491,761	267,956	585,777
Total	<u>\$ 6,586,934</u>	<u>\$ 5,000,000</u>	<u>\$ 6,000,000</u>	<u>\$ –</u>	<u>\$ 643,682</u>	<u>\$ 11,179,632</u>	<u>\$ 42,080,356</u>

**8. Federal Grants**

On December 9, 2015, PFA and the Government of the Virgin Islands entered into a Memorandum of Understanding with the Federal Highway Administration, Puerto Rico Division which documents the procedures, roles, and responsibilities for (i) programming and authorizing the approved projects for the Series 2015 Bonds, (ii) supervising the construction of the approved projects, and (iii) paying debt service for the bonds. Under federal legal authority, eligible debt service costs may be reimbursed using Federal Highway Administration funding, subject to the amount of funding provided to the Virgin Islands by the Federal government. For the year ended September 30, 2017, \$7.6 million of federal funding was received by the Government of the Virgin Islands for debt service requirements for the Series 2015 Bonds.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**9. Commitments**

**Future Minimum Lease Payments**

The Authority entered into a twenty-year lease for a property in St. Croix from February 15, 1996 through February 15, 2016 and which was subsequently renewed for an additional twenty years, through February 15, 2036. In July 2015, the Authority entered into a five-year lease agreement to rent office space on the island of St. Croix at a monthly rent of \$3,164 with annual increases of no more than 3%.

WICO leases several warehouse and land to commercial businesses for the generation of income. The cost and carrying amount of leased property as of September 30, 2017, was approximately \$2.8 million.

In 2012, viNGN entered into a six-year lease for offices owned by WICO, for the period of January 1, 2012 - December 31, 2017. The lease was amended by reducing monthly lease payments effective October 1, 2016 through the remainder of the lease term. Effective, December 2017, the Company entered into a second lease amendment with WICO extending the lease through December 31, 2022. In 2015, viNGN entered into a five-year warehouse lease, from September 1, 2015 through August 31, 2020 with two 5-year renewable options. In 2016, viNGN entered into a second warehouse lease for three years, from November 1, 2015 through October 31, 2018. During 2016, viNGN also entered into a three-year lease for additional office space from June 1, 2016 to May 31, 2018.

Future minimum lease payments for the remaining fiscal years are as follows:

	<u>PFA</u>	<u>WICO</u>	<u>viNGN</u>
2018	\$ 111,489	\$ 739,353	\$ 285,504
2019	112,733	686,894	224,792
2020	95,675	685,750	212,100
2021	70,000	715,000	129,600
2022	70,000	—	129,600
Thereafter	933,333	—	32,400
Total future minimum payments	<u>\$ 1,393,230</u>	<u>\$ 2,826,997</u>	<u>\$ 1,013,996</u>

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**9. Commitments (continued)**

**Contractual Agreements**

On September 30, 2011, the Virgin Islands Next Generation Network entered into a Memorandum of Agreement (“MoA”) with the Virgin Islands Water and Power Authority (“WAPA”), an autonomous instrumentality of the Government. The term of the MoA is twenty-five (25) years, following execution and upon expiration of the initial twenty-five (25) years will be automatically renewed for two additional consecutive twenty-five (25) year terms unless either party provides a written notice of non-renewal to the other party not less than twelve (12) months but no sooner than twenty-four (24) months prior to the expiration of the original term of any additional term. As part of the Broadband Expansion Project, Water and Power Authority (WAPA) provided in-kind contributions intended to satisfy a portion of the non-federal cost share requirement of the Comprehensive Community Infrastructure “CCI” grant. WAPA’s in-kind contribution share consists of the use of certain WAPA facilities, equipment and communications infrastructure.

On December 9, 2015, the Authority entered into a Memorandum of Understanding (MOU) with the Federal Highway Administration, Puerto Rico Division as part of the administration of the Series 2015 Bonds. Under the terms of the MOU the Authority is responsible for reviewing and approving certain documents related to approved projects, and providing the Trustee information regarding debt service requirement.

The Authority is party to a Memorandum of Agreement with the Virgin Islands Department of Education to administer \$5 million in funds appropriated by the Virgin Islands Legislature to be expended as follows: (i) the development of engineering specifications and plans for the Virgin Islands public schools and (ii) repairs, renovations and upgrades at specified Virgin Islands public schools. The agreement was executed on September 28, 2007. As of September 30, 2017, the Authority had made outlays from the funds, net of interest earnings of \$5 million.

On October 26, 2016, the Authority entered into a short-term, ninety (90) day loan agreement with the Virgin Islands Waste Management Authority (VIWMA) in the amount of \$750 thousand to provide working capital to VIWMA. The loan does not bear interest and was contingent on the Authority entering into a memorandum of understanding (MOU) with VIWMA.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**9. Commitments (continued)**

**Contractual Agreements (continued)**

On October 26, 2016, the Authority entered into a MOU with VIWMA. The MOU was entered into to comply with and facilitate a September 28, 2016 order by the District Court for the Authority to establish a Landfill/Solid Waste Remediate Fund (“the Fund”) to pay for urgent projects at the landfills required to be completed under Consent Decrees entered into with the Environmental Protection Agency. The order by the District Court stipulates that the Fund be managed by the Authority through a separately established escrow account in the amount of \$3,103,909, and that all landfill projects be completed on or before September 30, 2018. As of September 30, 2017, the amount remaining in the escrow account was \$2,454,758.

**10. Contingencies**

The Authority has loans receivable amounting to approximately \$1.96 billion from the Government (see Note 4). The principal and interest to be paid by the Government to the Authority on the loans receivable is mainly derived from excise taxes on exported rum received by the Government and gross receipts taxes, as more fully described in Note 6 and Note 7 under Pledged Funds. The principal and interest is subsequently passed-through for payment of the Series 2016 A Notes, Series 2015 A Bond, Series 2014 D Notes, Series 2014 A, B and C Bonds, Series 2013 B, Series 2013 A, Series 2012 C, Series 2012 A and B, Series 2012 A, Series 2010 A and B, Series 2009 A (Cruzan), Series 2009 A1, A2, B and C, Series 2009 A (Diageo), and Series 2006 A Bond, and the Series 2014 B Note, Series 2013 B Note, Series 2013 A Note, Series 2012 A TIF Note, Series 2011 B Note, and Series 2011 A Note.

The Government maintains a program, established pursuant to law, in which it provides a subsidy to stabilize the cost of molasses to the Virgin Islands rum producers to ensure the competitive pricing of rum produced in the Virgin Islands. The effect of the molasses payments is to maintain the competitive position of the Virgin Islands rum producers relative to the rum producers in other countries in which local molasses supplies are readily available. The molasses subsidy is administered by the Commissioner of Finance through the establishment of a legislatively mandated Molasses Subsidy Fund. In the event of a deficiency in the Molasses Subsidy Fund, the Commissioner of Finance could seek legislative appropriation of additional funds, as required, from the Legislature of the Virgin Islands. The Legislature, however, is not obligated to appropriate such amounts.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

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**10. Contingencies (continued)**

Notwithstanding the Government's past financial difficulties, the Legislature of the United States Virgin Islands has not yet waived or reduced the Molasses subsidy. If such an event should occur, the rum producers could experience a decrease in their operations, and therefore result in a reduction of the federal excise taxes returned to the Government by the United States Government. The collectability of the loans receivable from the Government is highly dependent on the ability of the Government in collecting these taxes. On December 18, 2015, Congress retroactively extended the \$13.25 per proof gallon rum excise tax rate from January 1, 2015 through December 31, 2016 with the Protecting Americans from Tax Hikes (PATH) Act. The Tax Cuts and Jobs Act passed by Congress in December 2017 retroactively extended the \$13.25 per proof gallon rum excise tax rate from January 1, 2017 to December 31, 2022.

In July 21, 2014, the U.S. Virgin Islands Office of Inspector General and the U.S. Department of Interior's Office of Inspector General initiated a joint audit of the Authority. The audit is a routine audit of the Authority as a blended component unit of the Government, covering the fiscal years from 2010 through 2014. The final audit report was issued on September 29, 2017. The audit findings were communicated by the U.S. Virgin Islands Office of Inspector General and the U.S. Department of Interior and are currently being addressed by the Authority to close the audit.

On December 1, 2014, the Authority established a standby letter of credit with First Bank in the amount of \$650,000 in connection with a guarantee provided to Delta Airlines by the Department of Tourism to provide airline service to the island of St. Croix. As of its maturity date, November 26, 2017, the letter of credit was cancelled.

In August 2017, Fitch Ratings downgraded the Authority's Matching Fund Revenue and Gross Receipts Tax debt to B from BB-. In the same month, the Government of the Virgin Islands stopped providing information to Standard & Poor's necessary to evaluate the Government's liquidity, and that rating agency withdrew its credit ratings for the Virgin Islands in October, 2017.

In January 2018, Moody's Ratings downgraded the Authority's Matching Fund Revenue Bonds as follows: Senior Lien Bonds to Caa2 from Caa1; Subordinate Lien Bonds to Caa3 from Caa2; Subordinated Indenture (Diageo) Bonds to Caa3 from Caa2; and Subordinated Indenture (Cruzan) Bonds to Caa3 from Caa2. The downgrade in rating was attributed by Moody's to the pending insolvency of the territory's pension system and the economic effects of Hurricanes Irma and Maria.



Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**10. Contingencies (continued)**

During the normal course of business, the Authority is a defendant in various lawsuits. In the opinion of management and legal counsel, the outcome of these cases and resulting liability, if any, is either adequately covered by insurance or should not materially affect the Authority's financial position.

**11. Concentration of Risk**

All of the matching fund revenues are derived from federal excise taxation of the sale of rum produced in the Virgin Islands. For every proof gallon of rum produced in the Virgin Islands and exported to the U.S. mainland, \$10.50 is returned to the territory. In 1999, and as extended in subsequent years, the excise tax rebate has been temporarily increased to \$13.25 per proof gallon. Rum production and exportation is by two producers (Cruzan & Diageo).

Customers representing more than 10% of total revenues for the West Indian Company during the year ended September 30, 2017, are as follows:

Carnival Cruise Line	54%
Norwegian Cruise Line	33%

**12. Pension Plan**

The Authority has implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, as amended by GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Following is a description of the pension plan, and accounting for pension expense, liabilities, and deferred outflows/inflows of resources by the Authority.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Plan Description**

Full time employees of the Authority are members the Employees' Retirement System of the Government of the Virgin Islands (GERS), a cost sharing, multiple-employer, defined benefit pension plan (the plan) established as of October 1, 1959 Title 3, Chapter 27 of the V.I. Code to provide retirement, death, and disability benefits. Benefits may be extended to beneficiaries of plan members. The plan covers all employees of the Government except employees compensated on a contract fee basis, casual, per diem or provisional and part time employees who work less than 20 hours per week. Persons over the age of 55 may opt out of the plan by providing formal notification to the plan. Vesting of benefits occurs after 10 years of service. Benefits may be extended to beneficiaries of plan members.

There are two tiers in the plan:

Tier I: Employees hired prior to September 30, 2005

Tier II: Employees hired on or after October 1, 2005

Regular employees who have completed 30 years of credited service or have attained age 60 with at least 10 years of credited service are eligible for a full service retirement annuity. Members who are considered "safety employees" as defined in the Code, are eligible for full retirement benefits when they have earned at least 20 years of service or have reached the age of 55 with at least 10 years of credited service. Regular and safety employees who have attained age 50 with at least 10 years of credited service may elect to retire early with a reduced benefit.

The monthly annuity benefit payment is determined by applying a stipulated benefit ratio to the member's average compensation. Average compensation for Tier I members is determined by averaging the five highest years of salary the member earned within the last ten years of service, subject to the maximum salary limitation in effect during such service. Average compensation for Tier II members is determined by averaging the most recent five years of service, subject to the maximum salary limitations in effect during the service. The maximum annual salary that can be used in this computation is \$65,000, except for senators and judges, whose actual annual salary is used.

Virgin Islands Public Finance Authority  
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Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Contribution Information**

Contributions to GERS are established by the Board of Trustees of GERS. The Government's required contribution for Tier I and Tier II members was 20.5% of the member's annual salary. Contributions to the pension plan from the Authority were \$104,745 for the year ended September 30, 2017.

Effective January 1, 2017, Tier I member contributions increased by 1% to 11% of annual salary for regular employees.

Effective January 1, 2017, Tier II member contributions increased by 1% to 11.5% of annual salary for regular employees.

Prior to June 29, 2000, member contributions were refundable without interest upon withdrawal from employment before retirement. Effective July 1, 2009, GERS Board of Trustees approved an effective annual interest rate on refunded contributions of 2% per annum.

**Additional Information Regarding the Pension Plan**

To obtain additional information regarding the pension plan, requests for information may be submitted to GERS at [www.usvigiers.com](http://www.usvigiers.com). Actuarial reports of GERS are available at <http://www.usvigiers.com/Benefits/ActuarialReport.aspx>.

**Pension Plan Expense**

The Public Finance Authority's proportionate share of pension expense is computed based on the percentage of actual employer contributions determined in accordance with Government Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68). Pension expense reported for the year ended September 30, 2017, amounted to \$339 thousand.

**Virgin Islands Public Finance Authority**  
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**Notes to the Financial Statements (continued)**

September 30, 2017

**12. Pension Plan (continued)**

**Pension Liability**

The net pension liability of the Authority reported as of September 30, 2017, was as follows:

Total Net Pension Liability of the Plan	Public Finance Authority Proportionate Share Percentage	Public Finance Authority Pension Liability
\$4,626,602,268	0.1097%	\$5,075,147

The net pension liability at September 30, 2017, was measured as of September 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportional share of the net pension liability was \$5.1 million or 0.1097% of the system-wide liability and 993% of the Authority's covered-employee payroll, amounting to \$510,954. At September 30, 2017, the Authority's proportion of the net pension liability increased 6.2% from its proportionate share of 0.1029% measured as of September 30, 2016.

**Deferred Outflows and Inflows of Resources**

In computing the net pension liability, consideration was given to differences between expected and actual experience regarding economic or demographic factors in the measurement of the total pension liability and changes of assumptions about future economic or demographic factors or other inputs are reported as deferred outflows of resources related to pensions.

**Virgin Islands Public Finance Authority**  
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Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Deferred Outflows and Inflows of Resources (continued)**

Following is a schedule of deferred outflows of resources and deferred inflows of resources allocated to the Authority in the computation of net pension liability:

<b>Public Finance Authority</b>	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	\$ 159,676	\$ –
Net difference between projected and actual investment earnings on pension plan investments	61,065	5,872
Changes in assumptions	1,046,937	–
Changes in proportion and differences between contributions and proportional share of contributions	195,890	165,724
Contributions subsequent to measurement date	104,745	–
Total deferred outflows and inflows of resources	<u>\$1,568,313</u>	<u>\$171,596</u>

Amounts reported as deferred outflows and deferred inflows, inclusive of contributions made after the measurement date, will be recognized in pension expense as follows:

<b>Year Ending September 30:</b>	<b>Amortization of Collective Deferred Outflows and Deferred Inflows</b>
2017	\$ 346,605
2018	346,605
2019	272,704
2020	254,523
2021	88,140
Thereafter	88,140
Total deferred net outflows of resources	<u>\$1,396,717</u>

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Actuarial Assumptions**

Actuarial Assumptions used in the computation of the total pension liability were as follows:

Valuation date:	October 1, 2016
Measurement date:	September 30, 2016
Inflation:	2.50 %
Salary increases:	3.25 % including inflation
Investment rate of return:	3.20 % net of pension plan investment expense, including inflation
Mortality rates:	RP-2014 Blue Collar Healthy Annuitant and RP-2014 Disabled Retiree Mortality Table
Funding method:	Entry Age Normal Cost using the level percent of salary funding method

**Investment Rate of Return**

The long-term expected rate of return of 7.0 % on pension plan investments was determined using the building-block method in which best-estimate ranges of expected future real rates of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Investment Rate of Return (continued)**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of the measurement date of September 30, 2016, are summarized in the following table:

<i>Asset Class</i>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Inflows</b>
Domestic Equity	29%	6.59%
International Equity	12%	8.29%
Fixed Income	27%	1.59%
Cash	2%	0.99%
Alternatives	30%	5.50%
Total Asset Class	<u>100%</u>	

**Discount Rate**

The discount rate used to measure total pension liability was 3.20% as of September 30, 2016. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate, including the increases in the employee contribution rates effective January 1, 2017. Based on these assumptions, GERS fiduciary net position is not projected to be available to make all projected future benefit payments to current plan members. The plan has used a long-term expected rate of return on pension plan investments of 7.0% that was applied to all periods of projected benefit payments that are covered by projected assets. For periods where projected future benefit payments are not covered by projected assets, the yield on a 20-year AA Municipal Bond Index was applied. As of September 30, 2016, and 2015, that rate was 3.06% and 3.71%, respectively.

**Virgin Islands Public Finance Authority**  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**12. Pension Plan (continued)**

**Sensitivity to Changes in the Discount Rate**

Following is a schedule of net pension liability for the Authority calculated using the discount rate of 3.20%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.20%) or one percentage point higher (4.20%) than the current rate:

<b>Proportionate Share for Public Finance Authority's</b>	<b>1% Decrease (2.20%)</b>	<b>Current Discount (3.20%)</b>	<b>1% Increase (4.20%)</b>
Net pension liability	\$5,934,915	\$5,075,147	\$4,369,813

Detailed information about the pension plan's fiduciary net position is available in the separately issued GERS financial report.



Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**13. Due to Government of the United States Virgin Islands**

Due to Government of the United States Virgin Islands represents funds held by the Authority on behalf of the Government for payment of construction projects and debt service payments. Due to Government of the United States Virgin Islands movement for the fiscal year ended September 30, 2017, follows:

	<b>Debt Service Fund</b>	<b>Construction Fund</b>
<b>Beginning balance</b>	\$ 205,075,310	\$ 298,778,676
Funds received for debt service	68,240,814	242,098,711
Debt service	(180,137,518)	–
Investment income (loss)	2,832,398	562,164
Concession agreement income	–	6,000,000
Issuance (cost) reimbursement	(852,927)	159,779
Proceeds from the issuance of bonds and loans	56,309	29,429,311
Bank fees	–	(115,014)
Other income (loss)	1	892
Capital outlays (including reimbursements)	(209,700)	(40,469,773)
General and administrative expenses	(104,478)	(3,512,183)
Arbitrage refunding	–	1,727,597
Interfund transfers	182,672,932	(189,536,450)
Transfer of funds to the Government of the U.S. Virgin Islands	(5,846,715)	(42,834,246)
Dept of Transportation Grants	7,572,400	–
Transfers to rum producers	(73,941,938)	(2,330,425)
<b>Ending balance</b>	<b>\$ 205,356,888</b>	<b>\$ 299,959,039</b>

**Virgin Islands Public Finance Authority**  
(A Blended Component of the Government of the United States Virgin Islands)

**Notes to the Financial Statements (continued)**

September 30, 2017

**14. Blended Component Unit Reporting**

The component units of WICO, viNGN, and KAMI have the same fiscal year end as the Authority. The component unit of Lonesome Dove has a fiscal year end of December 31, 2016. Condensed financial statements for the major component units are presented below. To obtain audited financial statements for WICO or viNGN, please contact the Virgin Islands Public Finance Authority at 32 & 33 Kongens Gade, Government Hill, St. Thomas, U.S. Virgin Islands 00802.

<i>(In thousands)</i>	WICO	viNGN	KAMI	Lonesome Dove	Total
<b>Condensed information from Statement of Net Position</b>					
Assets:					
Current assets	\$ 7,882	\$ 4,579	\$ 1,563	\$ 37	\$ 14,061
Capital assets, net of depreciation	48,209	68,832	4,101	9,669	130,811
Total assets	<u>\$ 56,091</u>	<u>\$ 73,411</u>	<u>\$ 5,664</u>	<u>\$ 9,706</u>	<u>\$ 144,872</u>
Liabilities:					
Current liabilities	\$ 8,518	\$ 674	\$ –	\$ –	\$ 9,192
Long-term portion of loans outstanding	42,080	–	62	–	42,142
Other liabilities	–	36,804	689	9,669	47,162
Total liabilities	<u>\$ 50,598</u>	<u>\$ 37,478</u>	<u>\$ 751</u>	<u>\$ 9,669</u>	<u>\$ 98,496</u>
Net position:					
Net investment in capital assets	\$ 5,543	\$ 32,028	\$ 4,101	\$ –	\$ 41,672
Restricted	2,533	–	–	37	2,570
Unrestricted	(2,583)	3,905	812	–	2,134
Total net position	<u>\$ 5,493</u>	<u>\$ 35,933</u>	<u>\$ 4,913</u>	<u>\$ 37</u>	<u>\$ 46,376</u>
<b>Condensed information from Statement of Revenues, Expenses and and Changes in Net Position</b>					
Operating revenues	\$ 8,818	\$ 4,101	\$ 611	\$ 503	\$ 14,033
Operating expenses	(8,305)	(7,253)	(613)	(189)	(16,360)
Depreciation and amortization	(2,962)	(5,078)	(506)	–	(8,546)
Operating income (loss)	(2,449)	(8,230)	(508)	314	(10,873)
Nonoperating (expenses) income and other changes in net position	(2,811)	10	–	(390)	(3,191)
Change in net position	(5,260)	(8,220)	(508)	(76)	(14,064)
Beginning net position	10,753	44,153	5,421	113	60,440
Ending net position	<u>\$ 5,493</u>	<u>\$ 35,933</u>	<u>\$ 4,913</u>	<u>\$ 37</u>	<u>\$ 46,376</u>

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**14. Blended Component Unit Reporting (continued)**

<i>(In thousands)</i>	WICO	viNGN	KAMI	Lonesome Dove
<b>Condensed Statement of Cash Flows</b>				
Net cash provided by (used in):				
Operating activities	\$ 817	\$ 1,185	\$ (12)	\$ 314
Noncapital financing activities	–	–	(62)	(390)
Capital and related financing activities	(1,098)	(822)	(5)	–
Investing activities	8	10	–	–
	<u>(273)</u>	<u>373</u>	<u>(79)</u>	<u>(76)</u>
Beginning cash and cash equivalents	5,568	3,314	1,527	113
Ending cash and cash equivalents	<u>\$ 5,295</u>	<u>\$ 3,687</u>	<u>\$ 1,448</u>	<u>\$ 37</u>

On August 9, 2016, the Authority received all of the shares of Lonesome Dove Petroleum Co. (“Lonesome Dove”) a Texas corporation that was in receivership to satisfy tax obligations due to the Territory amounting to approximately \$30.8 million. In accordance with Act 7864, and with the approval of the court appointed receiver, the ownership of the corporation was transferred to the Authority. By accepting the shares in Lonesome Dove, the Authority has accepted responsibility to manage the activities of the corporation, to remit tax payments to the Government, and to submit annual reports to the Legislature by May 1st of each year. The assets of Lonesome Dove included an opening cash balance of \$113 thousand.

**15. Restatements to Beginning Net Position/Deficit**

Beginning restricted net position was restated as follows:

Net position, October 1, 2016, as previously reported	\$79,022,316
Adjustment for Lonesome Dove beginning balance	<u>113,412</u>
Net position, October 1, 2016 as restated	<u>\$79,315,728</u>

The adjustment to the beginning position was to account for the effect of the transfer of Lonesome Dove by GVI to the Authority as mentioned in Note 14.

**Virgin Islands Public Finance Authority**  
(A Blended Component of the Government of the United States Virgin Islands)

**Notes to the Financial Statements (continued)**

September 30, 2017

**16. Segment Information**

The financial statements of the PFA contain one segment, WICO that has debt outstanding, with a revenue stream pledged in support of the debt. In addition, the activities are required to be accounted for separately. WICO is a wholly owned port facility including a cruise ship pier, shopping mall and rental complex on the island of St. Thomas. WICO's operating revenues consist of agency fees charged to cruise lines and rental income.

Over the last three years WICO's operations have been negatively affected by the reduction in cruise ship traffic in its facilities caused in part by the economic recession and by the relocation of cruise ships from its facilities to the nearby Crown Bay facility owned by the Virgin Islands Ports Authority. This situation is compounded by a minimum annual payment in lieu of taxes of \$700,000 to the Government regardless of the operating results of WICO. With the passing of Act 8053, the \$700,000 will be reduced by expenses to convert the historical Estate Catherineberg property into a decorative art museum, and the annual maintenance of the property.

The Company also reported a loss on impairment of capital assets of \$1.9 million during the year because of physical damage incurred during hurricanes Irma and Maria. In fiscal year 2018, the Company received an advance insurance payment of \$2 million and negotiated a settlement agreement providing the Company with an additional \$4 million in insurance proceeds including \$3.5 million for business income losses.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**17. Financial Condition**

In January and March of 2017, the matching fund bonds and gross receipts tax bonds of the Authority experienced credit rating downgrades (Senior Lien Bonds to Caa1 from B1; Subordinate Lien Bonds to Caa1 from B1; Subordinated Indenture (Diageo) Bonds to Caa2 from B2; and Subordinated Indenture (Cruzan) Bonds to Caa2 from B2) due to the financial and budgetary challenges experienced by the Government. In January 2018, Moody's Ratings downgraded the Authority's Matching Fund Revenue Bonds as follows: Senior Lien Bonds to Caa2 from Caa1; Subordinate Lien Bonds to Caa3 from Caa2; Subordinated Indenture (Diageo) Bonds to Caa3 from Caa2; and Subordinated Indenture (Cruzan) Bonds to Caa3 from Caa2. The downgrade in rating was attributed by Moody's to the pending insolvency of the territory's pension system and the economic effects of Hurricanes Irma and Maria. Such downgrades are likely to negatively impact the Authority and Government's ability to access credit markets or to access them at supportable rates in the foreseeable future. In March 2017, the Legislature addressed the general fund deficits with the enactment of the Virgin Islands Revenue Enhancement and Economic Recovery Act, a five-year plan of revenue initiatives and cost-cutting measures to reduce and eliminate structural deficits.

The Government also faces the challenge of unfunded pension liabilities. The actuaries of the Government's defined benefit pension plan project the fund may be unable to meet its obligations by fiscal year 2023. The administrator of the pension plan, the Virgin Islands Government Employees Retirement System (GERS), an independent and separate agency of the Government, submitted proposed rate increases for employees effective January 1, 2015, 2016 and 2017. There can be no assurance that the Government's actions will enable the pension plan to continue without further pension reform measures.

In September 2017, the Government experienced significant infrastructure damage due to two Category 5 hurricanes. The Government retained the accounting firm of Ernst & Young Puerto Rico, LLC and the international firm of Witt O'Brien's, LLP to coordinate recovery efforts following the hurricanes. Federal assistance awarded to the Government in connection with the hurricanes totals approximately \$4.2 billion and the Government expects to receive \$8.0 billion in federal assistance through fiscal year 2025.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**17. Financial Condition (continued)**

To date, revenues pledged for debt service have not been significantly impacted by the Government's financial condition and it is unknown what impact, if any, the Government's financial condition will have on the Authority. While the Bonds and Notes issued by the Authority are supported by the Government's pledged revenues, the Authority is highly dependent on the Government repaying its loans to the Authority for the Authority to repay its obligations and fund its operations. The Government is in a significant net deficit position and currently faces significant fiscal, economic, and liquidity challenges related to the increasing net deficit, high levels of debt and unfunded pension obligations. As of September 30, 2017, all payments on the Bonds and Notes have been made as required and the Authority is in compliance with all related covenants.

**18. Subsequent Events**

In November 2017, PFA entered into a professional service contract with the accounting firm of Ernst & Young Puerto Rico, LLC ("EY"). The competitive bid contract was entered into to coordinate recovery efforts with FEMA and other federal agencies following two Category 5 hurricanes in September 2017. The initial contract with EY provided for annual compensation not to exceed \$5 million annually, a term of five years from November 30, 2017, and provisions for the parties to extend the contract in two-year increments by mutual agreement of the PFA and EY. In February 2018, the contract was amended to revise the scope of work and increase the compensation of the contract to \$10 million annually, retroactive to November 2017. In August 2018, a second amendment was added to the contract of HUD riders containing provisions required by federal regulations for Community Development Block Grants – Disaster Relief Program. In December 2018, the contract was amended to retroactively increase the annual compensation to \$16 million through November 30, 2018. Effective December 1, 2018, the contract amount was returned to \$10 million. The temporary increase of \$6 million was due to the Government's aggressive campaign to identify, assess, secure and manage a larger percentage of the available resources and funding from FEMA and other federal agencies through November 30, 2018.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**18. Subsequent Events (continued)**

In November 2017, PFA entered into a professional service contract with Witt O'Brien's, LLC ("WO") to coordinate recovery efforts from the two Category 5 hurricanes occurring in September 2017. The competitive bid contract was for a term of five (5) years following the effective date of the contract and may be extended in two (2), two-year increments for a maximum term of nine (9) years. Compensation under the agreement was capped at \$15 million annually including out-of-pocket expenses. In April 2018 the contract was amended to increase the contract amount to \$50 million annually retroactive to November 2017. The increase is described in the amendment as due to the increase in the demands of the Government's aggressive campaign to identify, access, secure and manage a larger percentage of the available federal resources and funding from FEMA and other federal agencies. In September 30, 2018 the contract was amended a second time to increase the contract amount to \$80 million annually, retroactive to November 30, 2017. The increase is described in the amendment as due to the exhaustion of the \$50 million, and the continuing aggressive campaign to obtain federal funding following the hurricanes. In December 2018, the contract was amended a third time to increase the contract amount temporarily to \$85 million. Effective December 1, 2018, the contract amount returned to the \$80 million specified in the second amendment. The increase is described in the amendment as due to the continuing aggressive campaign to obtain federal funding.

The EY and WO professional service contracts are subject to procurement standards for recipients and subrecipients under 2 CFR Part 200 (Uniform Rules), and federal audit standards of the awarding agency, Inspectors General and Comptroller General of the United States. Audits of disaster recovery funds may continue for decades, and federal reimbursements may be required to be repaid as a result of federal audits.

In December 2017, viNGN received \$2 million in insurance proceeds related to damage incurred by Hurricanes Irma and Maria in September 2017.

In April 2018, viNGN received \$500,000 in insurance proceeds for loss of income related to damage incurred by Hurricanes Irma and Maria in September 2017.

In July 2019, viNGN received \$1.3 million in insurance proceeds related to damage incurred by Hurricanes Irma and Maria in September 2017.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**18. Subsequent Events (continued)**

In May 2018, PFA entered into a Memorandum of Understanding (“MOU”) with the Virgin Islands Housing Finance Authority (“VIHFA”) to utilize the services of Witt O’Brien’s LLC and Ernst & Young Puerto Rico, LLC operating under consulting contracts with PFA. VIHFA will utilize the services of the contractors in connection with the Sheltering and Temporary Essential Power (“STEP”) Pilot Program entered into with Federal Emergency Management Agency (“FEMA”) and the Community Development Block Grant Disaster Recovery Program. The MOU sets forth the terms, responsibilities and procedures for VIHFA’s utilization of the consultants and provides for a review of invoices submitted for approval.

In May 2018, WICO received \$2 million in insurance proceeds related to damage incurred by Hurricanes Irma and Maria in September 2017. WICO came to an agreed-upon settlement with the insurance carrier of \$3.48 million in property damage and \$3.5 million of lost business income and additional expenses following the hurricanes. WICO received \$3.98 million in September 2018 as a final settlement of the insurance claim.

In June 2018, WICO, in coordination with the US Virgin Islands Port Authority, applied for a permit to dredge 250,000 cubic yards which will be removed from the channel and turn basin and 40,000 will be removed from WICO’s berth area, to accommodate larger cruise ships. The Government committed to funding \$23 million for this project from the U.S. Department of Housing and Urban Development’s Community Development Block Grant - Disaster Recovery Funds.

In June 2018, the Legislature of the Virgin Islands passed Act 8053 authorizing the transfer of an Estate Catherineberg, an historic property owned by WICO, to the Government for use as a public decorative arts museum. This transfer is part of a negotiated settlement with WICO for unpaid PILOT amounts due to the Government from prior years. WICO will be responsible for paying the costs of transferring and converting the property to a museum, as well as the annual maintenance for the property.

In July 2018, viNGN received a \$497,000 grant award from the Department of the Interior Office of Insular Affairs for the recovery and restoration of fiber optic cable network infrastructure equipment.

In August 2018, PFA received a grant of \$3 million from the Department of the Interior Office to create and fund an Office of Disaster Recovery to provide financial management coordination of disaster relief funds.



Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to the Financial Statements (continued)

September 30, 2017

**18. Subsequent Events (continued)**

In September 2018, WICO made a \$700,000 PILOT payment toward the prior years' outstanding balance to the Government of the Virgin Islands.

# Required Supplementary Information

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Schedule of Authority's Share of the Net Pension Liability

September 30, 2017

	<b>2017*</b>	<b>2016*</b>	<b>2015*</b>
Authority's proportion of the NPL	<b>0.1097%</b>	0.1029%	0.1065%
Authority's proportionate share of the NPL	<b>\$5,075,147</b>	\$4,188,003	\$3,286,609
Authority's covered-employee payroll	<b>\$510,954</b>	\$475,468	\$467,034
Authority's proportionate share of the NPL as a percentage of its covered-employee payroll	<b>993%</b>	897%	668%
Plan fiduciary net position as percentage of the total pension liability	<b>17%</b>	20%	27%

\* The amounts presented for each fiscal year are as of the measurement date (September 30) of the previous year. This schedule is intended to show a 10-year trend. Information for years before 2014, is not available.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Schedule of Authority's Contributions

September 30, 2017

	<b>2017*</b>	<b>2016*</b>	<b>2015*</b>	<b>2014*</b>
Statutorily required contributions	\$104,745	\$108,738	\$119,009	\$89,496
Contributions in relation to the statutorily required contributions	107,745	108,738	119,009	89,496
Contribution deficiency (excess)	—	—	—	—
Covered-employee payroll	510,954	475,468	467,034	492,001
Contributions as a percentage of covered-employee payroll	20.50%	22.87%	25.48%	18.19%

\* The amounts presented are for the fiscal year noted. This schedule is intended to show a 10-year trend. Information for years before 2014, is not available.

Virgin Islands Public Finance Authority  
(A Blended Component of the Government of the United States Virgin Islands)

Notes to Required Supplementary Information

September 30, 2017

Valuation Date: October 1, 2016

Measurement Date: September 30, 2016

Actuarially determined contribution rates are calculated as of September 30, 2016, one year prior to the end of the fiscal year in which contributions are reported and applied to all periods included in the measurement.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal Cost using the level percent of salary funding method
Amortization method	Level dollar, closed group
Remaining amortization period	20 years
Asset valuation method	Market value
Inflation	2.50%
Salary increases	3.25% including inflation
Investment rate of return	3.20%, net of pension plan investment expense, including inflation
Retirement age	65 for inactive vested participants
Mortality Rates	RP-2014 Blue Collar Healthy Annuitant and Employee Mortality tables with generational projections from 2015 using scale MP 2015 Mortality rates

# Other Report



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Report of Independent Auditors on Internal Control over Financial Reporting  
and on Compliance and Other Matters  
Based on an Audit of the Financial Statements  
Performed in Accordance with *Government Auditing Standards*

The Board of Directors of  
The USVI Public Finance Authority

We were engaged to audit, in accordance with the auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Virgin Islands Public Finance Authority (the Authority) as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated September 10, 2019. Our report disclaims an opinion on such financial statements because of uncertainty over the collectability of the long-term portion of the Restricted Loans Receivable from the Government of the U.S. Virgin Islands.

### **Internal Control Over Financial Reporting**

In connection with our engagement to audit the financial statements of the Authority, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

In connection with our engagement to audit the financial statements of the Authority, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the entity's internal control or on compliance. This report is an integral part of an engagement to perform an audit in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Ernst & Young LLP*

September 10, 2019



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